NOTICE

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Memorandum

TO:

FROM:

DATE:

12/17/69

SUBJECT: SECURITY INDEX STATISTICS

There are 10,903 persons represented in the Security Index as of December 12, 1969. Of this total, 5,660 or 52.0 percent are communists.

A detailed table, copy enclosed, shows as of December 12, 1969, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.
<table>
<thead>
<tr>
<th>Abbreviation</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>AL</td>
<td>Allen</td>
</tr>
<tr>
<td>ANA</td>
<td>Anarchist</td>
</tr>
<tr>
<td>AWC</td>
<td>American Workers Communist Party</td>
</tr>
<tr>
<td>BNT</td>
<td>Black Nationalist</td>
</tr>
<tr>
<td>COM</td>
<td>Communist Party, USA</td>
</tr>
<tr>
<td>CUB</td>
<td>Cuban</td>
</tr>
<tr>
<td>ESP</td>
<td>Espionage Subjects</td>
</tr>
<tr>
<td>FGE</td>
<td>Foreign Government Employees</td>
</tr>
<tr>
<td>JFG</td>
<td>Johnson Forest Group</td>
</tr>
<tr>
<td>MIN</td>
<td>Minute Men</td>
</tr>
<tr>
<td>MIS</td>
<td>Miscellaneous</td>
</tr>
<tr>
<td>NOI</td>
<td>Nation of Islam</td>
</tr>
<tr>
<td>NB</td>
<td>Native Born</td>
</tr>
<tr>
<td>NA</td>
<td>Naturalized</td>
</tr>
<tr>
<td>PLP</td>
<td>Progressive Labor Party</td>
</tr>
<tr>
<td>PPA</td>
<td>Proletarian Party of America</td>
</tr>
<tr>
<td>PRN</td>
<td>Puerto Rican Nationalist</td>
</tr>
<tr>
<td>RAM</td>
<td>Revolutionary Action Movement</td>
</tr>
<tr>
<td>RUS</td>
<td>Russian</td>
</tr>
<tr>
<td>SWP</td>
<td>Socialist Workers' Party</td>
</tr>
<tr>
<td>SPL</td>
<td>Spartacist League</td>
</tr>
<tr>
<td>SNC</td>
<td>Student Nonviolent Coordinating Committee</td>
</tr>
<tr>
<td>SDS</td>
<td>Students for a Democratic Society</td>
</tr>
<tr>
<td>GOV</td>
<td>United States Government Employees</td>
</tr>
<tr>
<td>UN</td>
<td>Unknown</td>
</tr>
<tr>
<td>WWP</td>
<td>Workers World Party</td>
</tr>
</tbody>
</table>
There is attached hereto a current list of names of the individuals maintained in the Security Index. Names included in the main portion of the list are arranged alphabetically. Those individuals coming within three designated groups are listed on separate pages. Following each name is information indicating the race, sex, birth date, Bureau file number and the Bureau field office covering the residence of the individual.

Also attached is a current geographical list of individuals included in the Security Index arranged alphabetically by Priority designation.

It is requested that these lists be given utmost security.

Enclosures - 2
100-353036
TPR:djb 12/22/69

NOTE:
Letter classified "Secret" as it pertains to the Security Index, part of "Secret" Emergency Detention Program of Department. Espionage Section and Special Section not included. Three designated groups are:
- U. S. Government Employees
- Foreign Government Employees
- Cubans

The geographical list by Priority will enable the Department to be readily aware of the exact number of individuals in each Priority scheduled for apprehension in the various areas.

SECRET

GROUP 1
Excluded from automatic downgrading and declassification
(G) EMERGENCY DETENTION PROGRAM -- The Department has approved a suggestion that Security Index (SI) subjects currently designated as Priority III be maintained separately. For administrative purposes, Priority III subjects will continue to be maintained as a portion of the SI. All decisions relating to such individuals will be made strictly within the Bureau. Priority I and Priority II subjects will continue to be reviewed and approved by the Department. This decision was based on the Department's intention to consider only those individuals in Priority I and Priority II for apprehension in the event the Emergency Detention Program is placed in effect.

All SI cards pertaining to Priority III subjects should be immediately separated from those cards pertaining to Priority I and Priority II subjects and maintained in a separate section of the SI. These subjects will continue to be designated as Priority III and the criteria for including subjects in this category will remain the same. The Department will be completely divorced from any action pertaining to Priority III subjects.

This administrative handling of Priority III subjects should not generate any reevaluation of your SI subjects since any redesignations of Priorities at this time will be carefully scrutinized at the Bureau.

Residence and employment of Priority III subjects should be verified on an annual basis as in the current practice. In connection with this verification, the case file should be thoroughly reviewed for any necessary action to be taken including a reevaluation of the subject's status. This includes removal from Priority III or possible redesignation as a Priority I or Priority II SI subject.
As investigations are completed regarding additional security subjects, the investigative results should be submitted to the Bureau by summary-type report along with your recommendations regarding inclusion on Priorities I, II or III. Once an individual is approved for inclusion in Priority III any pertinent subsequent information may be furnished by letterhead memorandum. No investigative reports will be required in Priority III cases subsequent to the initial summary-type report. Reports will continue to be required in Priority I and Priority II SI cases in accordance with Section 87D of the Manual of Instructions.

With the establishment of this procedure, the maintenance of the Reserve Index A (RI-A) will be discontinued at the Bureau. The RI-A will be maintained solely by each field division in the same manner as Reserve Index B is currently handled.

Manual changes will be forthcoming. All surveys and programs in connection with Emergency Detention Program should be adjusted accordingly. Revision of necessary forms will be forthcoming.

Very truly yours,

John Edgar Hoover

Director

Enclosures for (A)

12/23/69
SAC LETTER 69-76
Memorandum

TO: [Name]
FROM: [Name]
DATE: 12/19/69

SUBJECT: SECURITY INDEX LISTS

Enclosed herewith is one copy each of the following lists for transmittal to the SAC, Quantico, for storage with other vital records maintained by him.

1) Alphabetical list of Security Index (SI) subjects.
2) Geographical list of SI subjects.
3) Special Section of the SI.
4) List of SI subjects out of country.
5) List of subjects whose citizenship status is unknown.
6) List of aliens.
7) List of SI subjects of Chinese descent.
8) List of SI subjects sympathetic to Communist China.
9) List of SI subjects sympathetic to Cuba.
10) List of SI subjects sympathetic to Cuba and China.
11) List of SI subjects who are defectors.
12) List of Progressive Labor Party members.
13) List of SI subjects who are Chinese defectors.
14) List of SI subjects who are Cuban defectors.
15) List of missing SI subjects.

The SAC, Quantico, should destroy by burning the lists furnished November 21, 1969. When this action has been taken, he should so note on this memorandum and return it to the Internal Security Section.

ACTION:

If you approve, this memorandum and the attached lists will be forwarded to SAC, Quantico, for the above action.

Enclosures - 15

100-358086

[Signature]

[Date]

15 DEC 21 1969
Memorandum

TO: 
FROM: RESERVE INDEX A
SUBJECT: (SUGGESTION TO ELIMINATE FORMS FD-122a, FD-128a AND FD-305a)

DATE: 12/23/69

It is suggested that forms FD-122a, FD-128a and FD-305a, all utilized in connection with Reserve Index A (RI-A) subjects, be eliminated.

By memorandum to dated 12/12/69, it was recommended and approved that with the establishment of new administrative procedures in handling Priority III Security Index (SI) subjects, maintenance of RI-A would be discontinued at the Bureau. This action eliminates the necessity of forms FD-122a (to include subject on RI-A or change status), FD-128a (change office of origin on RI-A subject) and FD-305a (utilized to indicate status of RI-A subject in connection with submission of reports). RI-A is made up of individuals who have had some subversive affiliation and who are in a position to influence others based on their occupation as teachers, union representatives, lawyers and so forth.

Periodic reports are no longer required in RI-A cases and the above-mentioned forms will have little or no use with the elimination of handling RI-A index cards at the Bureau. The main purpose of utilizing such forms was to maintain RI-A cards in a current status. In the event any changes in the status of an RI-A subject come to the attention of the field office which requires notifying the Bureau, the Bureau can be advised by letter or other suitable communication.

Sample copies of these forms are attached.

RECOMMENDATION: 10 JAN 5 1970

That forms FD-122a, FD-128a and FD-305a be eliminated.
Memorandum to
Re: RESERVE INDEX A
(SUGGESTION TO ELIMINATE
FORMS FD-122a, FD-128a,
AND FD-305a)

ADDENDUM: 12/29/69
Training Division concurs with recommendation of
Domestic Intelligence Division for the deletion of Forms FD-122a,
"Recommendation for Preparation of, or Change in, Reserve Index
Index Cases," and FD-305a, "Last Cover Page for Reserve Index
Report." SAC Letter 69-75 (G) 12/23/69 advised Field of current
report. Procedures which eliminate the use of Forms FD-122a, FD-128a,
and FD-305a. Approval is requested to remove the obsolete forms
from the FBI Form Book.
Memorandum

TO: Director, FBI
FROM: SAC

SUBJECT:

The captioned individual has been the subject of a security or racial investigation by this office. The Division has verified the permanent presence of the subject in its division as residing and working at the addresses listed below. The Division is being considered the new office of origin.

<table>
<thead>
<tr>
<th>Residence Address</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Business Address</th>
<th>Name of Production Process and Address, Nature of Employment, and Union Affiliation, if any.</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Check the following applicable statements:

☐ This individual has been the subject of a Reserve Index Card (Section III).
☐ This individual is the subject of a "Section A" Reserve Index Card.
☐ The Bureau is requested to make the appropriate changes in the Reserve Index.
☐ The subject is at the Secretary of State, Justice Division.

The following pertinent items are being forwarded to the new Office of Origin with copies of this letter:

☐ Reserve Index Card
☐ Agitator Index Card
☐ Statement of Social Security number
☐ Photograph of subject (check appropriate item listed below)
☐ None available.
☐ Previously furnished.

2 - Bureau (Registered Mail)
2 - RUC
FORM FD-128a -- Letter Changing Office of Origin in Reserve Index Cases

USE OF FORM: This form is executed when change of Office of Origin occurs in Reserve Index Cases. Original is sent to the Bureau; two copies to new Office of Origin, and yellow retained in files of Office sending letter.


NOTE: Requisition dated 8/19/60 (Stock) requested supply of FD-128a. Due to specifications set out in Circular A-33, Revised March 9, 1959, Bureau of the Budget, Form number OP-10 and GPO number removed from form determined decision for Forms Desk through inquiry of GSA. 220 copies printed for next distribution with Table of Contents of FBI Form Book; master and new negative prepared; revision date not changed (per Forms Desk Supervisor - COVER SHEET (Revision 2) 9/1/60 forwarded copies to the Field.

NOTE: At next printing, transfer FD-128a to revised (unnumbered) OP-10 format (May, 1962). 1/2/62 2k

NOTE: Per memo to 1/29/63 "Mail, Suggestion Division" abbreviation "Enc." is to replace any enclosure designation.

Requisition dated 4/29/63 (Stock) requested supplies of FD-128a in thin blue and thin yellow; transferred to revised (unnumbered) OP-10 format (May, 1962) and "Enclosure(s)" changed to "Enc."; revision date of 4-29-63 indicated on form. Master ordered 4/30/63. PROOF COPY prepared. Printing ordered, and 220 copies ordered for distribution with next revised Table of Contents. ROUTING SLIP advised field method to order form. COVER SHEET (Revision No. 11) 7/1/63 sent copies to the Field.

Revised per memo to 2/26/64 "Forms Survey, Forms FD-76, FD-125, FD-128A, FD-135, FBI Form Book. Master ordered 3/3/63. PROOF COPY ordered 3/13/64. Printing ordered - 220 copies - 3/17/64 for distribution with next revised Table of Contents. COVER SHEET 4/1/64 (Revision #14) sent copies to Field.


(over)
FORM FD-128a — (history continued)

Revised per letter to 12/13/67, Memphis Division (based on Suggestion 392-68 dated 12/7/67). Master ordered 12/14/67. Printing of 275 copies ordered 12/25/67 for distribution with next revised Table of Contents for FBI Form Book. COVER SHEET 1/2/68 (Revision 29) sent copies to Field.

Revised per memo 4/2/68 to 4/2/68
"Agitator Index." Master ordered 4/4/68. fk Printing ordered for Stock 5/20/68; ROUTING SLIP advised Field method to order form; three copies forwarded. COVER SHEET 7/1/68 (Revision 31) indicated revision.
1. ☐ Subject's name is included in Section ☐ A or ☐ B of the Reserve Index or ☐ Agitator Index.

2. ☐ The data appearing on the ☐ Reserve Index Card ☐ Agitator Index Card are current.

3. ☐ Changes on the ☐ Section A Reserve Index Card ☐ Agitator Index Card are necessary and ☐ Form FD-122a ☐ Form FD-397 submitted to the Bureau.

4. ☐ A suitable photograph ☐ is ☐ is not available.
   Date photograph was taken ____________________________

5. ☐ Subject is employed in a key facility and ____________________________ is charged with security responsibility. Interested agencies are ____________________________.

6. ☐ This report is classified ____________________________ because (state reason)

7. ☐ Subject was not reinterviewed because (state reason)

8. ☐ This case no longer meets the ☐ Reserve Index ☐ Agitator Index criteria and a letter has been directed to the Bureau recommending cancellation.

9. ☐ This case has been reevaluated in the light of the ☐ Reserve Index ☐ Agitator Index criteria and it continues to fail within such criteria because (state reason)
USE OF FORM: The purpose of this form is to assure the dictating Agent that consideration has been given to items on which he must comment specifically when submitting reports in Reserve Index cases.

HISTORY: Approved per memo to 9/22/60 "Suggestion #106-61 Submitted by SA Los Angeles Office." Master ordered. Printing ordered - available on blue manifold only; distribution by routing slip dated 10/12/60 (prepared by Domestic Intelligence Division). Date of routing slip changed to 10/20/60 by Mechanical Section for distribution of forms. Routing slip filed with memo in


Revised per memo to 9/19/62 "Proposed Revision of Forms FD-305 and FD-305a." Master ordered 9/24/62. PROOF COPY ordered 10/16/62. Printing of 220 copies ordered 10/17/62 for distribution with next revised Table of Contents. COVER SHEET 1/2/63 (Revision No. 9) sent copies to Field.

Revised per letter to 5/3/63 Domestic Intelligence Division (based on Suggestion 709-66 dated 4/25/66). Master ordered 5/6/66. Printing of 275 copies ordered 5/18/66 for distribution with next revised Table of Contents. COVER SHEET 7/1/66 (Revision 23) sent copies to Field

Revised per memo to 1/10/68 "Rabble Rouser Index, Suggestion 458-68 Submitted by SA San Juan Office." Master ordered 1/15/68. Printing of 275 copies ordered 2/9/68 for distribution with next revised Table of Contents. COVER SHEET 4/1/68 (Revision 30) sent copies to Field

Revised per memo to 4/2/68 "Agitator Index." Master ordered 4/4/68. PROOF COPY for Stock and 275 copies for distribution with next revised Table of Contents. COVER SHEET 7/1/68 (Revision 31) sent copies to Field.
FORM FD-122a -- Recommendation for Preparation of, or Change in, Reserve Index Card.

USE OF FORM: This form requests that a Reserve Index Card should be prepared on an individual, or that Reserve Index Card on a certain individual should be changed as indicated on the form.

HISTORY: Approved per memo to 6/23/60 "Security Investigations of Individuals, Reserve Index."
Master ordered 6/28/60. Distribution by Division V preprinted master 0-7 with instructions sent to Division V 7/7/60. Printing ordered 7/11/60. Routing slip dated 7/11/60 and filed in.

NOTE: Requisition dated 8/30/60 (Stock) requested supply of FD-122a. Due to specifications set out in Circular A-33, Revised March 9, 1959, Bureau of the Budget, form number OP-10 removed from form determined decision for Forms Desk through inquiry of GSA. 220 copies printed for next distribution with Table of Contents of FBI Form Book: master and new negative prepared; revision date not changed (per Forms Desk Supervisor - COVER SHEET (Revision 2) 9/1/60 forwarded copies to the Field

NOTE: At next printing, transfer FD-122a to revised OP-10 (Mar. 1962). 1/2/63 (Unnumbered OP-10 format) Requisition dated 7/16/63 (Stock) requested supply of form in thin blue and thin yellow; transferred to revised Unnumbered OP-10 form with revision date of 7-16-63. Master ordered 7/17/63. PROOF COPY prepared. Printing of 220 copies for next distribution of revised Table of Contents ordered, as well as supply for Stock. Routing slip dated 8/9/63 advised Field re ordering of FD-122a.

COVER SHEET 9/1/63 (Revision No. 12) sent copies to the Field

Revised per letter to Domestic Intelligence Division (based on Suggestion #199-66 dated 9/14/64). Master ordered 9/21/64. PROOF COPY ordered 10/8/64. Printing of supply for Stock and 250 copies for distribution with new revised Table of Contents.

COVER SHEET 10/1/64 (Revision No. 16) advised field

Revised per memo to 4/21/66 "Form FD-122,


NOTE: Existing stock at SOG (thin yellow is depleted) completely replaced with 4/21/66 revision in thin blue, and thin yellow per requisition for Stock dated 6/30/66 (per approval of COVER SHEET 7/1/66 (Revision 23) sent copies to Field

(over)
FORM FD-122a -- (history continued)

Revised per memo to 2/21/68 "Security Index -
General, Suggestion 601-68 Submitted by SA
Domestic Intelligence Division." Master ordered 2/27/68.
Printing ordered 3/4/68. (For Stock and Field)
ROUTING SLIP dated 3/21/68 sent copies to Field.
(See SAC L 68-14 (F) 2/20/68)

Revised per letter to 2/10/69,
Domestic Intelligence Division (based on Suggestion 524-69 dated
1/31/69). Master ordered 2/12/69.
Printing ordered 3/14/69; 275 copies for distribution by routing slip advising Field re
ordering, and Stock completely replenished.
COVER SHEET (Revision 34) 4/1/69 advised Field.

Revised per letter to 11/14/69,
Domestic Intelligence Division (based on Suggestion 267-70 dated
Memorandum

DATE: 12/17/69

TO:

FROM:

SUBJECT: DELINQUENCY IN SECURITY AND RACIAL MATTERS INVESTIGATIONS

It is recommended that we discontinue the practice of analyzing field delinquency in internal security, foreign intelligence and racial matters at the division level. Delinquency in such matters has not increased noticeably as demonstrated by the over-all delinquency in such matters of 5.9% for January, 1969, as compared to delinquency of 8.6% for November, 1969.

Prior to March, 1969, delinquency in such matters was thoroughly reviewed and offices having excessive delinquency were advised by letter of the necessity to reduce such delinquency. Since March, 1969, we have only in rare instances communicated with field divisions regarding excessive delinquency. This was brought about by the moratorium established relating to security investigations.

It is believed that the delinquency in matters handled by the Domestic Intelligence Division can be followed on a section level through review of the monthly administrative reports and any undesirable trends can be called to the attention of the field division by appropriate communication if necessary.

RECOMMENDATION:

That the field delinquency in internal security, foreign intelligence and racial matters henceforth be reviewed by the individual sections within the Domestic Intelligence Division and if necessary, appropriate action taken.

(Security Index)

3 JAN 7 1970
At time of next revision of FD-128 (Transfer of Office of Origin in Security/Racial Matters), suggested following statement be added under block captioned "Check the following applicable statements":
Dissemination made Secret Service locally re above information. Two copies appropriate LBM attached herewith for Bureau". Ten copies of proposed revised form attached.

Also, if above revision adopted, suggested Manual of Instructions, Vol. III, Section 87D, item 7b, (9), (a), be revised under VI to include paragraph ‘Old Office of Origin is responsible for furnishing Secret Service locally with subject’s new residence and business address.

Placement of suggested statement on FD-128 would insure appropriate forms are furnished Bureau by old office of origin and new office of origin as cognizant secret service has been advised. Revision of manual instructions would insure appropriate submission of forms by old office of origin.

*(Current practice or rule, etc.) (Cont’d)*

Manual of Instructions, Vol. III, Sec 87D, item 7b, (9), (a) concerns movement of subjects between offices and transfers of security index cards; however, instructions re advising of Secret Service by old office of origin are not presently included in this section.

Advantages of suggestion and analysis (Include basis for estimate)

Place of suggested statement on FD-128 would ensure appropriate forms are furnished Bureau by old office of origin and new office of origin as cognizant Secret Service has been advised. Revision of manual instructions would ensure appropriate submission of forms by old office of origin.

Disadvantages of suggestion

None. Cost would be assimilated by including above revision in next over-all revision of FD-128.

(Recommendations and comments of Division Head)

Suggestion appears to have merit. It would provide extra assurance that appropriate information concerning change of residence and employment has been furnished to Secret Service as an interested party. I recommend that this suggestion be adopted and form FD-128 be revised.

(Do not write in this space - for Bureau use only)

[Signature and Title of Suggester]
TO: Director, FBI (Buffalo)

FROM: SAC

SUBJECT:

The captioned individual has been the subject of a security or racial investigation by this office. The Division has verified the permanent presence of the subject in its division as residing and working at the addresses listed below. The Division is being considered the new office of origin.

Residence Address

______________________________

Business Address: Name of Employing Concern and Address, Notes of Employment and Union Affiliation, if any.

______________________________

Check the following applicable statements:

☐ This individual is the subject of a Security Index Card ☐ Agitator Index Card

☐ The Bureau is requested to make the appropriate changes in the Security Index ☐ Agitator Index Card

☐ This subject was carried as a Top Priority.

☐ Handwriting specimens have been furnished to the Bureau.

☐ A photograph has been furnished to the Bureau.

☐ A security flash notice has been placed with the Identification Division, and a copy has been designated therefor.

☐ Dissemination made Secret Service locally above information.

☐ Two

The following pertinent items are being forwarded to the new Office of Origin with its copies of this letter:

☐ Security Index Cards

☐ Agitator Index Card

☐ Photograph of subject (check appropriate item listed below)

☐ Negative and three copies of most recent or best likeness photograph.

☐ None available.

☐ Previously furnished.

RUC

1 - Bureau (Registered Mail)

2 - (Registered Mail)

ENCLOSED
January 27, 1970

PERSONAL

Federal Bureau of Investigation
Springfield, Illinois

Dear

Thank you for the suggestion that Form FD-128 be amended to include certain additional information and that the Manual of Instructions be revised accordingly. Consideration is being afforded your proposal and I will let you know of the final decision in this matter.

The interest which led you to submit your idea to me is indeed appreciated.

Sincerely yours,

J. Edgar Hoover

2 - Springfield
1 - Field personnel file
1 - Suggestion file
1 - Personnel file of

(Suggestion 477-70 dated 1/21/70) ORIG.

NOTE: Suggests Form FD-128 (Transfer of Office in Security/Racial Matters) be revised to add statement, "Dissemination made Secret Service locally re above information. Two copies appropriate LHM attached herewith for Bureau." following ballot box captioned "Check the following applicable statements." Also, suggests Manual of Instructions, Volume III, Section 87D, item 7b, (3), (a), be revised under VI to include paragraph "Old Office of Origin is responsible for furnishing Secret Service locally with subject's new residence and business address."

Since this form is used in connection with a number of sections in the Domestic Intelligence Division, suggestion is being referred to Divisions for views and recommendations.
Add Black Panther Party (BPP) to FD-122 and FD-122a (Security Index and Reserve Index forms) under organizational affiliation or Nationalistic tendency. Delete Revolutionary Action Movement (RAM) from above-mentioned forms since this organization is practically non-existent. Suggested revisions are attached.

Current practice and rule (include source citation as well as for(s))

Field Offices are required under Section 871 of Manual of Instructions to check appropriate box under organizational affiliation or Nationalistic tendency when recommending individuals for Security Index or Reserve Index.

Forms FD-122 and FD-122a have no listing for the Black Panther Party. When recommending a BPP member for Security Index or Reserve Index, the Field Office does so by checking a box marked BNT referring to Black Nationalist. Suggestion set forth above will allow SI and RI cards to accurately show a BPP member as such on these cards. When these forms were revised to add certain black extremist categories, the BPP was not as active as it is today. Now it is the most active of the black extremist groups and approximately 75 to 80 percent of the black extremists included on the Security Index are BPP members.

Disadvantages of suggestion

None

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any incentive award only if my suggestion is adopted within two years after submission.)

Mr. Miss

[Signature and Title of Suggester] JKL

Recommendations and comments of Division Head

SEE ADDENDUM ON PAGE 2.

(Do not write in this space - for Bureau use only)

ENCLOSED
ADDITION - DOMESTIC INTELLIGENCE DIVISION - 11/10/69 - LEB: bbr:

Suggester recommends forms FD-122 and FD-122a, used in connection with the Security Index and Reserve Index, be modified by adding block entitled BPP (Black Panther Party) and deleting block entitled RAM (Revolutionary Action Movement) in the space on the form showing organizational affiliation or nationalistic tendency. Suggester notes BPP affiliation presently shown in the block entitled BNT (Black Nationalist) and adoption of block for BPP will more precisely categorize those on Security Index or Reserve Index for BPP activities. He adds that since RAM is practically nonexistent, block for RAM should be deleted.

In completing the FD-122 and FD-122a for the Security Index or Reserve Index, present instructions in Section 87D of the Manual of Instructions require that appropriate blocks under the organizational affiliation or nationalistic tendency must be checked off as appropriate. In the case of members of the BPP at present it is necessary to check off the block for BNT. Since most of the individuals being recommended for the Security Index or Reserve Index who are active in the black militant field are members of the BPP, these members would be easily distinguishable on the Security Index or Reserve Index if the BPP block was utilized. The RAM is very inactive at the present time and it would appear that RAM block is of little use. It may be noted also that the suggestion should not be put into effect immediately but should be made effective upon the next printing of forms FD-122 and FD-122a.

In view of the above, it is recommended that the suggestion, as modified, be adopted. It is recommended further that comments of Division 3 be solicited in this matter.
**Memorandum**

**TO:** Director, FBI (Subject: )

**FROM:** SAC,

**SUBJECT:**

Re:

☐ It is recommended that a Security Index Card be prepared on the above-captioned individual.

☐ The Security Index Card on the captioned individual should be changed as follows (specify change only):

<table>
<thead>
<tr>
<th>Name</th>
<th>Aliases</th>
<th>Tab</th>
<th>Native Born</th>
<th>Naturalized</th>
<th>Alien</th>
<th>Priority</th>
<th>Priority I</th>
<th>Priority II</th>
<th>Priority III</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

☐ COMMUNIST
☐ NCE
☐ INF
☐ Native
☐ Naturalized
☐ Alien

☐ WRP
☐ PRI
☐ 105
☐ 300

Date of Birth | Place of Birth | Race | Sex |
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td>Male</td>
</tr>
</tbody>
</table>
RE: FORM FD-122
RECOMMENDATION FOR PREPARATION OF, OR
CHANGE IN, SECURITY INDEX CARD
FBI FORM BOOK

Enclosure

Forms Management Desk
Training Division

PRINTED ROUTING SLIP
**Memorandum**

**TO:** Director, FBI (Buffalo)

**FROM:** SAC.

**DATE:**

**SUBJECT:**

Re:

☐ It is recommended that a "Section A" Reserve Index Card be prepared on the above-captioned individual.

☐ The "Section A" Reserve Index Card on the captioned individual should be changed as follows (specify change only):

<table>
<thead>
<tr>
<th>Name</th>
</tr>
</thead>
<tbody>
<tr>
<td>Aliases</td>
</tr>
<tr>
<td>☐ Native Born</td>
</tr>
<tr>
<td>☐ Naturalized</td>
</tr>
<tr>
<td>☐ Alien</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Date of Birth</th>
<th>Place of Birth</th>
<th>Race</th>
<th>Sex</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>☐ Male</td>
<td>☐ Female</td>
</tr>
</tbody>
</table>

**Business Address, Name of Employing Concern and Address, Nature of Employment, and Union Affiliation, if any:**

**Residence Address**

**Key Facility Data**

- Geographical Reference Number
- Responsibility

**REGISTERED MAIL**
Federal Bureau of Investigation
Washington, D.C.

Dear

Thank you very much for the suggestion that Forms FD-122 and FD-122a be amended to add one abbreviation and delete another one. It is indeed a pleasure for me to advise you this proposal is being agreed and steps will be taken to place it into effect when these items are next printed.

I want to express my appreciation to you for bringing this matter to my attention.

Sincerely yours,

J. Edgar Hoover

(Suggestion 267-70 dated 11/6/69)

NOTE: Suggests adding Black Panther Party (BPP) to Forms FD-122 and FD-122a (Security Index and Reserve Index forms) under organizational affiliation or nationalistic tendency. Delete Revolutionary Action Movement (RAM) from these forms since this organization is practically nonexistent (samples attached).

Domestic Intelligence Division noted present instructions require that appropriate blocks under the organizational affiliation or nationalistic tendency must be checked off as appropriate. In case of members of BPP, it is necessary at present to check off block for BNT. Since most of individuals being recommended for Security Index or Reserve Index who are

(Note continued on page two)
active in the black militant field are members of BPP, these members would be easily distinguishable on the Security Index or Reserve Index if the BPP block could be used. RAM is very inactive at present so this block is of little value. Voucher-Statistical Section, Administrative Division, was contacted and had no objection to these changes. On approval, this letter will serve as authority for Forms Management Desk, Training Division, to take appropriate action.
As of January 15, 1970, there are in the Security Index 2,726 persons of leadership capacity (Priority I and II) and 8,227 rank and file subjects (Priority III) for a total of 10,953; of these 858 and 4,778, respectively, are communists -- a total of 5,636 or 51.5 percent.

A detailed table for each of the two categories, copies enclosed, show as of January 15, 1970, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.
### KEY TO ABBREVIATIONS USED IN SECURITY INDEX

<table>
<thead>
<tr>
<th>Abbreviation</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>AL</td>
<td>Allen</td>
</tr>
<tr>
<td>ANA</td>
<td>Anarchist</td>
</tr>
<tr>
<td>AWC</td>
<td>American Workers Communist Party</td>
</tr>
<tr>
<td>BNT</td>
<td>Black Nationalist</td>
</tr>
<tr>
<td>COM</td>
<td>Communist Party, USA</td>
</tr>
<tr>
<td>CUB</td>
<td>Cuban</td>
</tr>
<tr>
<td>ESP</td>
<td>Espionage Subjects</td>
</tr>
<tr>
<td>FGE</td>
<td>Foreign Government Employees</td>
</tr>
<tr>
<td>JFG</td>
<td>Johnson Forest Group</td>
</tr>
<tr>
<td>MIN</td>
<td>Minute Men</td>
</tr>
<tr>
<td>MIS</td>
<td>Miscellaneous</td>
</tr>
<tr>
<td>NOI</td>
<td>Nation of Islam</td>
</tr>
<tr>
<td>NB</td>
<td>Native Born</td>
</tr>
<tr>
<td>NA</td>
<td>Naturalized</td>
</tr>
<tr>
<td>PLP</td>
<td>Progressive Labor Party</td>
</tr>
<tr>
<td>PPA</td>
<td>Proletarian Party of America</td>
</tr>
<tr>
<td>PRN</td>
<td>Puerto Rican Nationalist</td>
</tr>
<tr>
<td>RAM</td>
<td>Revolutionary Action Movement</td>
</tr>
<tr>
<td>RUS</td>
<td>Russian</td>
</tr>
<tr>
<td>SWP</td>
<td>Socialist Workers' Party</td>
</tr>
<tr>
<td>SPL</td>
<td>Spartacist League</td>
</tr>
<tr>
<td>SNC</td>
<td>Student Nonviolent Coordinating Committee</td>
</tr>
<tr>
<td>SDS</td>
<td>Students for a Democratic Society</td>
</tr>
<tr>
<td>GOV</td>
<td>United States Government Employees</td>
</tr>
<tr>
<td>UN</td>
<td>Unknown</td>
</tr>
<tr>
<td>WWP</td>
<td>Workers World Party</td>
</tr>
</tbody>
</table>
Memorandum

TO:
FROM: General

DATE: January 26, 1970

SUBJECT: SECURITY INDEX

We forward to the field quarterly an alphabetical list of each office's Security Index in order that the Security Index cards maintained in the field may be checked and reconciled with Bureau records.

There is attached a proposed letter to all field offices containing appropriate instructions regarding the handling of the list.

RECOMMENDATION:

That the attached letter to SAC, Albany, with copies to all offices, be approved and returned to Supervisor T. P. Roseck, Room 914, S & D Building, for preparation and distribution to the field.

Enclosures: 127-40
100-358086

1 - Mr. C.
1 - Mr. W. C.
1 - Mr. C. D.
1 - Mr. T. P.

GMM: djb (6)

51 FEB 1970
Memorandum

TO:                      DATE: December 3, 1969
FROM:                    
SUBJECT: PROGRAM FOR APPREHENSION AND DETENTION OF PERSONS CONSIDERED POTENTIALLY DANGEROUS TO THE NATIONAL DEFENSE AND PUBLIC SAFETY OF THE UNITED STATES

The Department by letter dated November 10, 1969, approved our proposal that Priority III Security Index (SI) subjects be removed from the SI and maintained as a separate listing for possible use in the event of a national emergency. A letter has been prepared to all Special Agents in Charge advising them of this change in the handling of SI cases.

By memorandum dated October 28, 1969, it was suggested and approved that a letter be sent the Department recommending that Priority III SI subjects be removed from the SI since the Department felt only those individuals in Priority I and possibly Priority II of the SI would be apprehended for detention in the event of a national emergency. Apprehension of Priority III SI subjects was extremely remote. The removal of these Priority III subjects reduces the SI from 119 to 10,629 to 10,270.

The letter to all Special Agents in Charge advises that Priority III subjects will henceforth be carried on a national FBI Index (NFI) which will be handled completely within the Bureau. The criteria for including an individual on the NFI remains the same, basically, that such an individual must be a rank and file member of an organization considered subversive. This in no way means a lessening of our investigative attention regarding individuals in this category but is actually a concentration of our efforts in areas most essential to the internal security of the country.

The case on each FBI subject will be reviewed on an annual basis and verification of residence and employment will be made as that time as is the current practice. The Bureau will be advised only in the event changes are necessary. Any pertinent information may be submitted by letterhead memorandum. The regular submission of reports will not be required.

Confidential

NOT REPRODUCED
202 JAN 12 1370

ORIGINAL FILED IN
MEMORANDUM

FBI PROGRAM FOR SURVEILLANCE AND DETENTION
OF PERSONS CONSIDERED POTENTIALLY DANGEROUS
TO THE NATIONAL DEFENSE AND PUBLIC SAFETY
OF THE UNITED STATES

With the establishment of the FBI the maintenance
of Reserve Index A (RI-A) will be discontinued at the Bureau
and this RI-A will be maintained strictly by each field division.
RI-A is made up of individuals who do not meet the criteria for
the MI. They have, however, had previous connections with
subversive groups and are in a position to influence others
due to their employment as teachers, union leaders, and so forth.

ACTION: [Marked - Not Scan]

That the attached letter to all Special Agents in
Charge be approved.
Memorandum

TO: [Signature]

FROM: [Signature]

DATE: January 26, 1970

SUBJECT: SECURITY INDEX LISTS

Enclosed herewith is one copy each of the following lists for transmittal to the SAC, Quantico, for storage with other vital records maintained by him.

1. Alphabetical list of Security Index (SI) subjects.
2. Geographical list of SI subjects.
3. Special Section of the SI.
4. List of SI subjects out of country.
5. List of subjects whose citizenship status is unknown.
8. List of SI subjects sympathetic to Communist China.
10. List of SI subjects sympathetic to Cuba and China.
11. List of SI subjects who are defectors.
12. List of Progressive Labor Party members.
13. List of SI subjects who are Chinese defectors.
14. List of SI subjects who are Cuban defectors.
15. List of missing SI subjects.

The SAC, Quantico, should destroy by burning the lists furnished December 12, 1969. When this action has been taken, he should sign note on this memorandum and return it to the Internal Security Section.

ACTION:

If you approve, this memorandum and the attached lists will be forwarded to SAC, Quantico, for the above action.

Enclosures - 15

100-358086

1 - SAC, Quantico

[Handwritten note: "Handed by Quantico"]
There is attached hereto a current list of names of the individuals maintained in the Security Index. Names included in the main portion of the list are arranged alphabetically. Those individuals coming within three designated groups are listed on separate pages. Following each name is information indicating the race, sex, birth date, Bureau file number and the Bureau field office covering the residence of the individual.

It is requested that this list be given utmost security.

Enclosure

100-358086

NOTE:

Letter classified "Secret" as it pertains to the Security Index, part of "Secret" Emergency Detention Program of Department. Espionage Section and Special Section not included. Three designated groups are:

U.S. Government Employees
Foreign Government Employees
Cubans

SECRET

GROUP 1

Excluded from automatic downgrading and declassification
February 4, 1970

PROPOSED CHANGE IN MANUAL
OF INSTRUCTIONS

Section 87D, 7b, (4), (f), page 47, should be amended
to read as follows:

(f) A current summary report must be in possession of
the Bureau when subject is recommended for security
index.

NOTE:

See memorandum
dated December 12, 1979, captioned "Program for Apprehension and
Detention of Persons Considered Potentially Dangerous to the
National Defense and Public Safety of the United States,"
prepared by...
February 4, 1970

PROPOSED CHANGE IN MANUAL
OF INSTRUCTIONS

Section 87D, 6b, (7), (e), VI, page 39, the words "except those persons under IV above" should be deleted in line three.

NOTE:

See memorandum dated December 19, 1969, captioned "Program for Apprehension and Detention of Persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States."
PROPOSED CHANGE IN MANUAL OF INSTRUCTIONS

Section 37D, 3a, (9), page 31a, should be amended to add the following paragraph after paragraph one:

FD-376 should also accompany succinct letterhead memoranda submitted in Priority III Security Index cases.

NOTE:

See memorandum dated December 12, 1969, captioned "Program for Apprehension and Detention of Persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States," prepared by
February 4, 1970

PROPOSED CHANGE IN MANUAL
OF INSTRUCTIONS

Section 87D, 6b, (1), (4), IV, (D), page 27a, the words "or FD-128a" should be deleted from lines four and seven.

NOTE:

See memorandum to
dated December 12, 1959, captioned "Program for Apprehension and
Detention of Persons Concluded Potentially dangerous to the
National Defense and Public Safety of the United States," prepared by

GENL
PROPOSED CHANGE IN MANUAL OF INSTRUCTIONS

Section 879, 7f, (6), (b), paragraph 2, page 73, should be amended to delete the word "report" in lines three and four and substitute it with the word "communication."

NOTE:
See memorandum to dated December 12, 1969, captioned "Program for Apprehension and Detention of Persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States," prepared by
February 4, 1970

PROPOSED CHANGE IN MANUAL OF INSTRUCTIONS

Section 87D, 7b, (10), page 60, should be amended to delete the second sentence beginning with "Recommendation" and ending with "subject").

NOTE:

February 4, 1970

PROPOSED CHANGE IN MANUAL
OF INSTRUCTIONS

Section 87D, 7f, (9), (b), I, page 78, should be amended to read as follows:

I. Complete documentation of all reports is required. This also applies to succinct letterhead memoranda submitted in priority litigation, indictment cases and other similar letterhead memoranda where necessary. In this regard, see 87D, 76, (9), IV, E.

NOTE:

See memorandum dated December 12, 1969, captioned "Program for Apprehension and Detention of Persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States," prepared by
February 4, 1970

PROPOSED CHANGE IN MANUAL
OF INSTRUCTIONS

Section 870, 71, (9), (a), I, page 77, the words "FD-122a" and "FD-123a" should be deleted from line four.

NOTE:
See memorandum to dated December 12, 1969, captioned "Program for Apprehension and Detention of Persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States," prepared by
February 4, 1970

PROPOSED CHANGE IN MANUAL
OF INSTRUCTIONS

Section 870, 7f, (2), page 72, should be amended to read
as follows:

(2) Schedule of submission of reports
Reports shall be submitted on individuals designated
for priority as follows:

<table>
<thead>
<tr>
<th>Priority I</th>
<th>Annually</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>(top functionaries — annually)</td>
</tr>
<tr>
<td>Priority II</td>
<td>Annually</td>
</tr>
<tr>
<td>Priority III</td>
<td>Initial report recommending individual</td>
</tr>
<tr>
<td></td>
<td>for Priority III of the Security File</td>
</tr>
<tr>
<td></td>
<td>must be a summary—level investigative</td>
</tr>
<tr>
<td></td>
<td>report. Once individual is approved for</td>
</tr>
<tr>
<td></td>
<td>Priority III, subsequent information may</td>
</tr>
<tr>
<td></td>
<td>be furnished by latorienda memorandum</td>
</tr>
<tr>
<td></td>
<td>with no investigative report being required.</td>
</tr>
</tbody>
</table>

Each field division will be responsible, however, to insure that all pertinent
developments regarding Priority III subjects are furnished to the Office.

NOTE:

See memorandum
to
dated December 12, 1969, captioned "Program for Apprehension and
Retention of Persons Considered Potentially Dangerous to the
National Defense and Public Safety of the United States,"
prepared by
PROPOSED CHANGE IN MANUAL
OF INSTRUCTIONS

Section 87D, 7a, (3), (b), II, page 42e, should be amended to read as follows:

II. Changes in office of origin are to be handled by submission of form FD-128 as set forth concerning section A of the reserve index. Forward section B cards to new office of origin.

NOTE:

See Memorandum dated December 12, 1969, captioned "Program for Apprehension and Detention of Persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States," prepared by...
PROPOSED CHANGE IN MANUAI
OF INSTRUCTIONS

Section 37D, 7a, (3), IV, (A), (B), (C), and (D), page 42c, should be amended to read as follows:

IV. Changes, additions, and deletions of data appearing in section A of reserve index cards
(A) Changes in data appearing on section A reserve index cards should be forwarded to the clerk in each field division handling these cards.
(B) Deleted.
(C) Changes in office of origin are to be handled by submission of form FD-123. Forward section A cards to new office of origin. Where necessary pertinent information should be forwarded to the new office of origin through preparation of a succinct letterhead memorandum which will be included in memorandum cover documentation. In preparing a succinct letterhead memorandum for the purpose of transmitting pertinent information to the new office of origin, the yellow file copy for the office preparing this memorandum must contain notation as to the exact location of all original information contained therein. Statements should be included in the cover documentation transmitting the succinct letterhead memorandum indicating that the original source information has been noted on the office file copy.

NOTE:

See memorandum dated December 12, 1969, captioned "Program for Apprehension and Detention of Persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States," prepared by
February 4, 1970

PROPOSED CHANGE IN MANUAL
OF INSTRUCTIONS

Section 87D, (9), (a), III, page 78, should be amended to read as follows:

III. Form FD-305 appropriately completed will also be attached to cover pages submitting letterhead
memoranda in Priority III security index cases.

NOTE:

See memorandum to dated December 12, 1969, captioned "Program for Apprehension and
Detention of Persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States," prepared by
PROPOSED CHANGE IN MANUAL OF INSTRUCTIONS

Section 87D, 7b, (9), (a), VI, page 59, should be amended to read as follows:

VI. The old office of origin will submit current report in Priority I and Priority II security index cases and a succinct letterhead memorandum in Priority III security index cases.

Submission of FD-128 should not be delayed solely for preparation of report or letterhead memorandum when office of origin is to be changed, but notation should be made on FD-128 that old office of origin is preparing appropriate communication.

Case will remain pending in both old and new offices of origin until report or letterhead memorandum is submitted by old office of origin. The new office of origin is responsible to follow the matter until completed.

In Priority III security index cases a succinct letterhead memorandum should be provided containing forth all pertinent information for the bureau and new office of origin. If applicable, the name of the officer responsible for any office of origin must contain notations indicating the change in location of all original information which has been forth or transferred in the letterhead memorandum. The cover communication transmitting such letterhead memorandum must contain a statement indicating that such notations have been made.

NOTE: See memorandum to dated December 12, 1969, captioned "Program for Apprehension and Detention of Persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States," prepared by
PROPOSED CHANGE IN MANUAL
OF INSTRUCTIONS

Section 87D, 7b, (11), (a), paragraphs 2 and 3, page 62, should be amended to read as follows:

Individuals in security index tabbed Priority I and possibly Priority II would be arrested first in event of a limited but grave emergency, probably without the arrest of other security index subjects.

In an all-out emergency, secondary consideration for apprehension will be given to all subjects whose names are included in Priority III of the security index.

NOTE:

See memorandum to
dated December 12, 1969, captioned "Program for Apprehension and Detention of Persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States," prepared by
PROPOSED CHANGE IN MANUAL
OF INSTRUCTIONS

Section 87D, 7b, (11), (d), II, (A), page 62, should be amended to read as follows:

(A) The alphabetical section will be broken down into two groups. The first group will include Priority I and Priority II security index cards filed in strict alphabetical order.

The second group will contain all Priority III security index cards filed in strict alphabetical order.

NOTE:

See memorandum dated December 12, 1969, captioned "Program for Apprehension and Detention of Persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States," prepared by
February 4, 1970

PROPOSED CHANGE IN MANUAL OF INSTRUCTIONS

Section 37D, 7b, (10), (g), paragraph 2, page 61, should be amended to read as follows:

When recommending removal of a subject's name from the security index consider if facts in the case warrant the inclusion of subject's name in section A of the reserve index.

NOTE:

See memorandum to dated December 22, 1969, entitled "Problems for Appreciation and Detention of Persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States," prepared by...
PROPOSED CHANGE IN MANUAL
OF INSTRUCTIONS

Section 87D, 7b, (7), (f), and I, page 58, should be amended
to read as follows:

(f) The project of verifying addresses of security index
subjects shall be handled by reopening and assigning
the cases for verification and closing the cases admin-
istratively upon accomplishment of verifications. In
Priority I and Priority II security index cases,
verification of residence and employment should be
conducted at the time of submission of investigative
reports and should be included therein.

I. In Priority III security index cases verification
of residence and employment should be recorded
on FS-170 and placed in case file. Such informa-
tion may be included in letter-sized memorandum when prepared.

NOTE:

See memorandum dated December 12, 1969, captioned "Program for Approaches and
Detention of Persons Considered Potentially Dangerous to the
National Defense and Public Safety of the United States," prepared by
February 4, 1970

PROPOSED CHANGE IN MANUAL
OF INSTRUCTIONS

Section 87D, 7a, (3), II, and II, (A) and (B), page 42b, should be amended to read as follows:

II. Inclusion or deletion of names in the reserve index (section A) must be approved by the SAC.
   (A) Reserve Index (section A) will be maintained strictly by each field division. Then a subject's name has been deleted from the security index, written should be given to including his name in the reserve index (section A). Upon approval by the SAC for the inclusion of an individual's name in section A of the reserve index, two cards will be made, one card to be filed in your office and one card to be filed away from headquarters city at the same location as the extra set of security index cards do not please.

(B) Deleted

NOTE:
See memorandum to dated December 12, 1969, captioned "Program for Apprehension and Detention of Persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States," prepared by

2 FEB 16 1970
February 4, 1970

PROPOSED CHANGE IN MANUAL
OF INSTRUCTIONS
SECURITY INDEX - GENL.

Section 57D, 6b, (7), (f), XXI, page 41, should be amended
to read as follows:

XXI. When no information is developed during the course
of an interview which would affect a subject's status,
submit the results thereof in letter form immediately
following the interview and also in the next report
submitted in the case. At least one report will be
submitted in each case in which a subject is interviewed
with Bureau authority. In the case of an individual
employed in or holding a sensitive position enumerated
in 87D, 6b (7) (c) IV above, the results of all inter-
views must be submitted promptly in report or letterhead
memorandum form, depending on priority designation, until
such time as he agrees to cooperate as a security
informant or a source.

NOTE:

See memorandum
to
dated December 12, 1969, captioned "Program for Apprehension and
Detention of Persons Considered Potentially Dangerous to the
National Defense and Public Safety of the United States,"
prepared by

102 FEB 16 1970
2 FEB 16 1970.
February 4, 1970

PROPOSED CHANGE IN MANUAL OF INSTRUCTIONS

Section 87D, 7a, (3), page 42b, should be amended to read as follows:

(3) Arrangement
This index is to be maintained by each field division in two sections, section A and section B. Each section will be maintained alphabetically on 3- by 5-inch cards.

NOTE:
See memorandum dated December 12, 1969, captioned "Program for Apprehension and Detention of Persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States," prepared by
February 4, 1970

PROPOSED CHANGE IN MANUAL OF INSTRUCTIONS

Section 87D, 7a, (5), (b), page 43, should be deleted

Section 87D, 7b, (1), (d), should be amended to delete the second sentence (line three, beginning with the words "However, in ...")

NOTE:

See memorandum to dated December 12, 1969, captioned "Program for Aprehension and Detention of Persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States," prepared by
Section 87D, 7f, (7), (c), I, (A) and (B), page 74, should be amended to read as follows:

(A) Cases of all other security index subjects must be followed by administrative ticklers set up so as to insure submission of a periodic investigative report according to priority designation for Priority I and Priority II. If, following investigation, no subversive data is developed and the only available information consists of verification of residence and employment and negative contact with security informants and sources, submit in lieu of a report a letter (form FD-400) to the Bureau setting forth identities of informants and sources contacted, any additional administrative data deemed necessary, and form FD-206 properly executed. The cases shall be opened and assigned 45 days prior to the date the periodic report is due.

(B) Each Priority III security index case must be opened for verification of residence and employment on an annual basis. In connection with data verification, the file must be thoroughly reviewed for any necessary action including a re-evaluation of the subject's status. This will include removal from priority IV or reclassification to a Priority I or Priority II security index subject.

Where necessary pertinent information may be submitted to the Bureau or other field divisions through the preparation of a letter to the Commissioner. Each pertinent information is submitted to the Bureau or communication to involved agencies of the Executive Branch or the United States Government, forms FD-500 and FD-206. Data concerning the cover identification transmitted to the executive department. (Refer to section 7a, (9), IV (3), for instructions regarding changes of office or origin.)

TFR: 1db/sef (5) 98 NOT RECORDED)
FEB 26 1970

NOTE: See memorandum C.D. Bromley to Mr. W.C. Sullivan, dated 12/12/69, captioned "Program for Apprehension and Detention of Persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States," prepared by TPR.
February 4, 1970

PROPOSED CHANGE IN MANUAL
OF INSTRUCTIONS

Section 879, 7c, (2), (d), page 65, should be amended to
read as follows:

(d) Recommendation that individual be designated as
[Blank]

Priority I security index subject

NOTE:

See memorandum to
dated December 12, 1969, captioned "Program for Apprehension
and Detention of Persons Considered Potentially Dangerous to the
National Defense and Public Safety of the United States,
prepared by

[Blank]
February 4, 1970

PROPOSED CHANGE IN MANUAL
OF INSTRUCTIONS

Section 37D, 6b, (7), (f), XXVI, page 42, should be amended to read as follows:

XXVI. Reinterviews with security index subjects should be considered on a systematic basis. This may be done by considering a recontact when it is necessary to review the case or submit appropriate periodic communication to the bureau.

NOTE:

See memorandum to dated December 12, 1969, captioned "Program for Apprehension and Detention of Persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States," prepared by...
Memorandum

TO: DIRECTOR, FBI (100-358086)
FROM: SAC, ANCHORAGE (66-295)

DATE: 2/3/70

SUBJECT: SECURITY INDEX

Re: Rebut to Albany 10/24/69 enclosing alphabetical list of Security Index subjects for the Anchorage Division.

The attached list has been checked against the Security Index cards in the Anchorage Division and no discrepancies noted.

5M MAR 1970
Memorandum

TO: DIRECTOR, FBI (100-358086)
     SAC, SEATTLE (100-19279)

SUBJECT: SECURITY INDEX

DATE: 2/4/70

Re Bureau letter to Albany, 1/27/70.

Returned herewith to the Bureau is a list of Seattle Security Index subjects which correctly reflects data contained in the Seattle Office files and index, with the following exceptions:

- Changed to Priority I by FD-122 dated 1/27/70.
- Changed to Priority III by FD-122 dated 1/27/70.
- Transferred from Portland to Seattle by Portland FD-128 dated 1/14/70.
- Added to Security Index (Priority III) by FD-122 dated 1/6/70.

ENCL.

2 - Bureau (Encl. 1) (REG)
1 - Seattle MEM: caf
(3)

REC 25

EX-117

Enclosure filed
and dated
3/17/70

KOMADE 1070

FEB 6 1970
Memorandum

TO: [Redacted]

FROM: [Redacted]

DATE: 2/5/70

SUBJECT: SECURITY INVESTIGATIONS OF INDIVIDUALS

SYNOPSIS:

Manual of Instructions (MOI) provides that cover pages of organizational reports in security matters must contain a statement that all individuals mentioned therein are on the Security Index or are informants. Exceptions to this statement and status of investigations regarding such individuals must also be set forth. A tendency has been noted on the part of the field not to set forth these exceptions and subsequent spot checks of Bureau indices indicate the Bureau is not in possession of pertinent communications concerning individuals who should be subjects of security investigations. Failure of field to strictly comply with these instructions gives Bureau no assurance that security investigations of individuals are being opened where warranted and tends to create an administrative bottleneck at the Bureau in checking same.

RECOMMENDATION:

That the attached letter to all field offices, instructing field to adhere to above-cited manual provision and advising that field is solely responsible for initiating security investigations of individuals whose warranted, be approved and sent to the Mechanical Section in order that appropriate copies be made.

Enclosure
Memorandum to
RE: SECURITY INVESTIGATIONS OF INDIVIDUALS

DETAILS:

Section 87E, 2b (4), page 83 of the NOI states in part that reports concerning organizations and movements which are under investigation from a security standpoint should include in the cover pages a statement that all persons named in the report as officers, leaders or leading activists are included on the Security Index or are informants or sources. Exceptions are to be noted and a statement made as to the status of investigations regarding each.

Purpose of the above manual provision is to insure that initiation of security investigations of individuals is receiving proper attention in the field and to facilitate administrative handling of the report at the Bureau.

Recently there has been noted a tendency on the part of some field offices to include the general statement as set forth above with no listing of exceptions. Subsequent spot checks of Bureau indices regarding names of individuals mentioned in the report deemed worthy of investigation fail to indicate these individuals have been subjects of security investigations. The Bureau has then had to follow with a communication to the field inquiring as to the status of investigations concerning such individuals.

Reports concerning active organizations and movements do, of necessity, contain the names of numerous individuals associated with related activity. For the Supervisor at the Bureau to check all such names appearing in these reports to insure that proper action is being taken by the field is not only burdensome and time-consuming, but also works an unnecessary hardship on the indices and file review sections of the Files and Communications Division.

In line with our current administrative streamlining procedures being adopted by this division, it is believed that now would be an appropriate time to place the field on notice that they are, in the future, being held strictly responsible regarding the initiation of investigations of names appearing in organizational reports where warranted. At the same time, the field will be instructed to adhere to the above-cited manual provision as this practice will, to a large extent, negate the necessity of requesting search slips and file reviews regarding individuals mentioned in these reports to insure that the Bureau is in possession of pertinent information.
As of February 13, 1970, there are in the Security Index 2,740 persons of leadership capacity (Priority I and II) and 8,265 rank and file subjects (Priority III) for a total of 11,005; of these 854 and 4,777 respectively, are communists -- a total of 5,631 or 51.2 percent.

A detailed table for each of the two categories, copies enclosed, show as of February 13, 1970, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.
There is attached hereto a current list of names of the individuals maintained in the Security Index. Names included in the main portion of the list are arranged alphabetically. Those individuals coming within three designated groups are listed on separate pages. Following each name is information indicating the race, sex, birth date, Bureau file number and the Bureau field office covering the residence of the individual.

It is requested that this list be given utmost security.

Enclosure

100-358058

NOTE:

Letter classified "Secret" as it pertains to the Security Index, part of "Secret" Emergency Detention Program of Department. Espionage Section and Special Section not included. Three designated groups are:

U.S. Government Employees
Foreign Government Employees
Cubans

SECRET

GROUP 1
Excluded from automatic downgrading and declassification

Feb 24, 1970
Memorandum

ROUTE IN ENVELOPE

DATE: February 19, 1970

TO

FROM

SUBJECT: SECURITY INDEX LISTS

Enclosed herewith is one copy each of the following lists for transmittal to the SAC, Quantico, for storage with other vital records maintained by him.

1) Alphabetical list of Security Index (SI) subjects.
2) Geographical list of SI subjects.
3) Special Section of the SI.
4) List of SI subjects out of country.
5) List of subjects whose citizenship status is unknown.
6) List of aliens.
7) List of SI subjects of Chinese descent.
8) List of SI subjects sympathetic to Communist China.
9) List of SI subjects sympathetic to Cuba.
10) List of SI subjects sympathetic to Cuba and China.
11) List of SI subjects who are defectors.
12) List of Progressive Labor Party members.
13) List of SI subjects who are Chinese defectors.
14) List of SI subjects who are Cuban defectors.
15) List of missing SI subjects.

The SAC, Quantico, should destroy by burning the lists furnished January 26, 1970. When this action has been taken, he should note on this memorandum and return it to the Internal Security Section.

ACTION:

If you approve, this memorandum and the attached lists will be forwarded to SAC, Quantico, for the above action.

Enclosures - 15

100-358068

1 - SAC, Quantico

TPR: djb

17 MAR 4 1970
SUGGESTION

In many instances a Security Index Subject is also on the Agitator Index. Since the Security Index and the Agitator Index are separately maintained, it is my suggestion that in cases where a Subject is on both the SI and the AI - the SI and AI cards should reflect same...at top of said cards. In this way, simply by looking at either the SI card or the AI card you would immediately know that Subject is on both Indexes.

Since file fronts are stamped "SI" for Security Index Subjects, but are not stamped to indicate Agitator Index Subjects, having appropriate notation on SI and AI cards would be most helpful as it would not necessitate a review of the files.

Disadvantages of suggestion

None known.

[The use by the United States of any suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any location, only if my suggestion is adopted within two years after submission.]

[Signature and Title of Suggester]

Recommendations and comments of Division head

The above suggestion warrants adoption. SI and AI Subjects are handled under separate administrative controls and, immediate identification of dual nature would save clerical time.

[Signature and Date]
Letter to

NOTE Continued:

these indices are preprinted at SOG and forwarded to the field. It
takes very little time to check another index in a field office as compared
to time and effort needed to make a new card at SOG each time a change
occurs regarding an individual in that he is canceled from one index or
the other. In addition, you could not always rely on information on
card regarding this matter since a change could occur in a given
situation before a new card could be produced and furnished appropriate
offices. Training Division agrees and recommends idea not be approved.
March 11, 1970

PERSONAL

Federal Bureau of Investigation
Milwaukee, Wisconsin

Dear

Thank you for the suggestion that when a subject is included in two particular programs, a notation be placed on each index card pertaining to him regarding this fact. After evaluation, it has been decided this action is not warranted since the administrative duties involved in such a procedure would outweigh any anticipated advantage.

Although favorable action was not taken in this instance, I appreciate the thoughtfulness you displayed in submitting your idea to me.

Sincerely yours,

J. Edgar Hoover

2 - Milwaukee
1 - Field personnel file
1 - Suggestion file
1 - Personnel file of

(Suggestion 609-70 dated 3/5/70)

NOTE: In many instances, a Security Index (SI) subject is also on the Agitator Index (AI). Since these two indices are maintained separately, suggests that in cases where a subject is on both the SI and the AI that both index cards reflect this fact at the top of each card. In this way, by simply looking at either the SI card or the AI card, it would immediately known that subject is on both indices.

Domestic Intelligence Division opposes this idea. The AI index is now small as compared to the SI index. Could for both...
INTERNAL SECURITY - CHINA

The subject, a Chinese alien, was approved for retention on the Security Index (SI) by Department letter January 21, 1968. By letter dated March 14, 1968, the Department advised that the Immigration and Naturalization Service had been requested to prepare the necessary documents calling for the apprehension of the subject when so instructed by the Attorney General.

According to available sources, the subject has not been active in any organization whose activities are inimical to the internal security of the United States since 1953. He also reportedly has become disenchanted with the government of Communist China as a result of the Cultural Revolution. He indicated a cooperative attitude when interviewed by agents of the FBI on December 10, 1968, stating he was opposed to the government of Communist China because it had not restored individual freedoms and does not permit freedom of expression.

In view of the above, the subject has now been removed from the SI. You may desire to have the documents previously issued concerning the subject in connection with the Chinese Emergency Detention Program canceled.

E: Classified as pertains to Emergency Detention, component parts of which so classified by Department.
Assistant Attorney General
Internal Security Division

Director, FBI

SECRET

SECURITY INDEX LISTS

There is attached hereeto a current list of names of the individuals maintained in the Security Index. Names included in the main portion of the list are arranged alphabetically. Those individuals coming within three designated groups are listed on separate pages. Following each name is information indicating the race, sex, birth date, Bureau file number and the Bureau field office covering the residence of the individual.

It is requested that this list be given utmost

security.

Enclosure

100-338086

NOTE:

Letter classified "Secret" as it pertains to the Security Index, part of "Secret" Emergency Detention Program of Department. Espionage Section and Special Section not included. Three designated groups are:

U.S. Government Employees
Foreign Government Employees
Cubans

SECRET

GROUP I
Excluded from automatic downgrading and declassification

MAR 27 1970
March 31, 1970

Assistant Attorney General
Internal Security Division

Director, FBI

CHINESE EMERGENCY PLANS
INTERNAL SECURITY - CHINA

Reference is made to the report of Special Agent dated January 29, 1970, at San Francisco, California, which concerned

has been included on the Security Index since June, 1964, as a United States citizen, and he was approved for retention on the Index by the Internal Security Division of the Department on November 13, 1964.

has subsequently admitted alienage having falsely entered the United States and, as indicated in referenced report, he is presently attempting to avoid deportation by Immigration and Naturalization Service (INS). You may, therefore, desire to arrange for a warrant to be issued for him by INS in order that it might be served in the event of a national emergency involving the United States and Communist China.

It is requested that you advise us of your decision in this regard.

NOTE: Classified as pertains to Emergency Detention Program, component parts of which are classified by Department.
Memorandum

TO: SECURITY INDEX - GENERAL
SUBJECT: SUGGESTION 477-70 SUBMITTED BY MRS. VIRGINIA RENTSCHLER SPRINGFIELD OFFICE

DATE: February 5, 1970

SUGGESTION: When Form FD-128 (Letter Changing Office of Origin in Security Cases) is next revised, suggests following statement be added under block captioned "Check the following applicable statements": "Dissemination made Secret Service locally re above information. (Two copies appropriate LHM attached herewith for Bureau.) Sample of revised format is attached to background material. If approved, suggests Manual of Instructions, Vol. III, Section 87D, item 7b, (3), (a), be revised under VI to include paragraph "Old Office of Origin is responsible for furnishing Secret Service locally with subject's new residence and business address."

CURRENT PRACTICE: The suggester notes that present instructions require the old office of origin to advise Secret Service locally of new residence and address and also contains rules regarding movement of subjects between offices and transfers of Security Index (SI) cards; however, instructions re advising of Secret Service by old office of origin are not presently included. (In the Security Index Section 3 Manual)

ADVANTAGES: Of course, appropriate forms are furnished SOG by old office of origin and new office of origin would be cognizant Secret Service has been advised. Revision of manual instructions would insure appropriate submission of forms by old office of origin.

OBSERVATIONS: SAC Springfield, felt the idea had merit as it would provide extra assurance that appropriate information concerning change of residence and employment has been furnished to Secret Service as an interested party.
Memorandum
To
Re: Security Index - General.
Suggestion 477-70 Submitted by Springfield Office.

Domestic Intelligence Division pointed out Form FD-128 is used by the office of origin to designate another office as office of origin when a SI or Reserve Index (RI) subject is moving from one jurisdiction to another. This Division was of the opinion that the responsibility for local dissemination to Secret Service when a subject moves to the jurisdiction of another office, although now set out in the Manual of Instructions, would be further clarified if it would also appear in Section S7D, item 7b, (a), inasmuch as this section deals specifically with the movement of subjects from the jurisdiction of one office to that of another, and for this reason recommended adoption. The portion of the idea to include a statement on the FD-128 that the old office of origin has disseminated locally to Secret Service would be further assurance to the new office of origin that the required dissemination has been made, therefore, it was recommended this portion also be adopted.

Due to these views, Training Division has no objection to taking the proposed action.

RECOMMENDATIONS: (1) That the suggestion be adopted and the attached letter of appreciation be forwarded to the suggester.

She has been thanked by prior letter.

(2) On approval, this memorandum will serve as the authority for the Forms Management Desk and the Manuals Desk, Training Division, to take appropriate action.

V
February 6, 1970

PERSONAL

Federal Bureau of Investigation
Springfield, Illinois

Dear

Reference is made to your suggestion that Form FD-123 be amended to include certain additional information and that the manual of instructions be revised accordingly. It is indeed a pleasure for me to advise you this proposal is being adopted and steps will be taken to place it into effect.

I want to express my appreciation to you for the interest and initiative you displayed in bringing this matter to my attention.

Sincerely yours,

J. Edgar Hoover

2 - Springfield
1 - Field personnel file
1 - Suggestion file
1 - Personnel file of (Suggestion 477-70)

NOTE: Based on memorandum dated 2/5/70 captioned Security Index - General Suggestion 477-70 Submitted by Springfield Office.
To: Director, FBI  
From: (Suggester's name)  
Division of Assignment: Domestic Intelligence  

**SUGGESTION**  
To revise FD-123 to place residence and employment blocks side by side to facilitate handling at Seat of Government. This manner of placing residence and employment makes the form more clear and readily understandable and in conformity with physical setup of FD-122.

Key Facility data also being added since such data is vital in amending Security Index cards.

Two additional blocks are being included, one to indicate that extra copy of FD-123 is attached for Identification Division in connection with security flash notice, and the other block being added is to indicate that subject of this FD-123 was carried on the Reserve Index.

A copy of the suggested revised FD-123 is attached.

Under current practice, FD-123 carries residence address first under which appears space for business address. Security Index card carries business address followed by residence address. Other two suggested changes not currently carried on FD-123.

Advantages of suggestion and current practice (include basis for estimation)

It is believed that these suggestions will facilitate and ease the handling in changes of office of origin relating to Security Index subjects. Although this suggestion will not result in any savings to the Bureau, it will certainly assist in a smooth handling of changes in office of origin both at the Bureau and in the field.

Disadvantages of suggestion

None known.

(This use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.) [Signature and Title of Suggester]

Recommendations and comments of Division Head

Suggestion appears to have merit and should be approved.

SEE ADDENDUM PAGE TWO FOR COMMENTS DOMESTIC INTELLIGENCE DIVISION

[Signature and Title]

(Do not write in this space - for Bureau use only)

12 MAR 27 1970
Suggester recommends revision of FD-128 as follows:

Place residence and employment blocks side by side in order to facilitate handling at Seat of Government; add key facility data as this information is vital in amending Security Index cards; add two additional blocks, one to indicate that a copy of FD-128 is attached for the Identification Division in connection with Security Flash notice and the other block to indicate that subject is carried on the Reserve Index.

At the present time, FD-128 carries the residence address first, under which appears space for the business address. Key facility data and blocks to indicate copy of FD-128 furnished to Identification Division or to indicate subject is carried on the Reserve Index does not appear on the present FD-128.

Domestic Intelligence Division is of the opinion that the suggestion as presented would facilitate the handling of cases involving Security Index subjects and recommends that the suggestion be adopted at the next printing of the FD-128. A sample of the revised FD-128 is attached.
Routing Slip
DT REv. 5-30-69

TO: SAC
FT
Albuquerque
Alexandria
Anchorage
Atlanta
Baltimore
Boston
Buffalo
Butte
Charlotte
Chicago
Cincinnati
Cleveland
Columbia
Dallas
Denver
Detroit
El Paso
Hawaii
Houston
Indianapolis
Jackson
Kansas City
Knoxville
Las Vegas
Little Rock
Los Angeles
Louisville
Memphis
Miami
Milwaukee
Minneapolis
Mobile
Newark
New Haven
New Orleans
New York City
Norfolk
Oklahoma City
Omaha
Philadelphia
Phoenix
Pittsburgh
Portland
Richmond
San Antonio
San Diego
San Francisco
San Juan
Savannah
Seattle
Springfield
Topeka
Washington Field
Washington, D.C.
Quantico

RE: LETTER CHANGING OFFICE OF ORIGIN IN SECURITY CASES
FBI FORM BOOK

Date 3/25/70

To:

For information □
Retention □
Enclosed are corrected pages from report of SA dated

Revised

Remarks: Enclosed is a supply of Form FD-128 in THIN WHITE and THIN YELLOW which has been revised. Place a copy of the form printed on THIN WHITE in the FBI Form Book. Unused copies of this form not bearing the revision date indicated on enclosed supply are to BE DESTROYED IMMEDIATELY; enclosed revision is to be USED WITHOUT EXCEPTION.

Forms Management Desk
Training Division

Printed Routing Slip
Memorandum

TO: Director, FBI (Bufle -

FROM: SAC

DATE:

SUBJECT:

The captioned individual has been the subject of a security or racial investigation by this office. The Division has verified the permanent presence of the subject in its division as residing and working at the addresses listed below. The Division is being considered the new office of origin.

Business Address, Name of Employing Concern and Address, Nature of Employment, and Union Affiliation, if any.

Residence address

Key Facility Data

Geographical Reference Number

Responsibility

Check the following applicable statements:
- [ ] This individual is the subject of a Security Index Card.
- [ ] A security Index Card is requested to make the appropriate changes in record.
- [ ] The Bureau is requested to make the appropriate changes in the Security Index.
- [ ] A security Index Card is requested at the Seat of Government.
- [ ] The appropriate case file number.

This subject is related to a current investigation.

This subject was carried as a Top Secret case.

Handwritten materials are not available in the Bureau.

A photograph has been furnished to the Bureau.

A photograph of this individual has been placed with the Identification Division and a copy has been designated therefor.

Identification data not secured to any local or above jurisdiction.

Extra copy attached for the Identification Division.

The following pertinent items are being forwarded to the new Office of Origin with its copies of this letter:
- [ ] Security Index Cards
- [ ] A security Index Card is requested.
- [ ] Subject on Reserve Index.
- [ ] Photograph of subject (check appropriate item listed below)
- [ ] Negative and three copies of most recent or best likeness photograph.
- [ ] None available.
- [ ] Previously furnished.

RUC

2 - Bureau (Registered Mail)

Enc. (Registered Mail)

[Handwritten notes and signatures]
Federal Bureau of Investigation
Washington, D. C.

Dear:

I have received your suggestion that Form FD-128 be revised to include certain additional information. I am indeed pleased to advise you this proposal is being adopted and steps are being taken to place it into effect.

The interest and initiative which prompted you to submit your idea to me are appreciated.

Sincerely yours,

J. Edgar Hoover

1 - Personnel file of

(Suggestion 581-70 dated 2/24/70)

NOTE: Suggests revising FD-128 (sample attached) to place residence and employment spaces side by side to facilitate handling at SOG. Key Facility data being added since such data is vital in amending Security Index cards. Two additional ballot boxes are being added, one to indicate that extra copy of FD-128 is attached for Identification Division in connection with security flash notice and other box being added to indicate that subject of the FD-128 was carried on the Reserve Index.

Domestic Intelligence Division advised the idea as presented would facilitate handling of cases involving Security Index subjects and recommended it be adopted at next printing of the form.

JUN 10 1970

(NOTE Continued on Page 2)
Letter to

NOTE Continued:

Training Division has no objection to this action since Domestic Intelligence Division is only one interested in this form. It pertains to work of this division only. On approval, this letter will serve as authority for the Forms Management Desk, Training Division, to take appropriate action.
To revise FD-305 to include in Item 1 a block to check regarding Reserve Index and to include Item 2a providing check-off blocks to indicate data on Reserve Index A or B is current or has been changed. These changes are necessary since the FD-305a relating strictly to the Reserve Index has been discontinued. This information will assist the field in keeping Reserve Index data current since the Reserve Index is no longer maintained at the Bureau. Attached is a copy of proposed revised FD-305.

There is currently no space provided for data relating to Reserve Index.

Advantages of suggestion and annual savings (include basis for estimate) The maintenance of Reserve Index A has been discontinued at the Bureau. All Reserve Index cases are now maintained solely in the field. Reserve Index forms have also been discontinued. Placing this information on the FD-305 will insure the Bureau that proper care and attention is being afforded such cases by the field whenever a Reserve Index case is reviewed by the field for any reason. This form is also utilized in changing office of origin in such matters and will provide the new office of origin with the assurance that current information is continued on the Reserve Index cards which will be transferred from the old office of origin directly to the new office of origin.

Disadvantages of suggestion None known.

(Signed by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States. I understand that I will be considered for any justified award only if my suggestion is adopted within two years after submission.)

Recommendations and comments of Division Head

Suggestion appears to have merit and should be approved.

SEE ADDENDUM PAGE TWO
Suggester recommends revision of FD-305 to include in item 1 a block to check regarding Reserve Index status; to include in item 2 (a) providing check-off blocks to indicate that data on Reserve Index A or B is current or has been changed.

At the present time, there is no space provided for on the FD-305 regarding Reserve Index status.

At the present time, the maintenance of Reserve Index A has been discontinued at the Bureau, and Reserve Index A, as well as B, are maintained solely in the field. Adoption of the suggestion will insure the Bureau that proper attention is being afforded cases in the field where a Reserve Index subject is involved. The FD-305 is also used when changing an office of origin. In such case adoption of the suggestion will provide the new office of origin with assurance that the current information is contained on the Reserve Index cards which are transferred from the old office of origin to the new.

The Domestic Intelligence Division is of the opinion that this suggestion has merit and should be adopted at the next printing of the FD-305. A sample of the suggested revision of the FD-305 is attached.
1. ☐ Subject's name is included in the ☐ Security Index or ☐ Agitator Index or ☐ Reserve Index.

2. ☐ The data appearing on the ☐ Security Index Card ☐ Agitator Index Card are current.

☐ Data on Reserve Index are ☐ current or ☐ have been changed.


5. ☐ A suitable photograph ☐ is ☐ is not available.

6. ☐ Subject is employed in a key facility and ☐ is charged with security responsibility. Interested agencies are ☐

7. ☐ This report is classified ☐ because ☐

"state reason"

8. ☐ Subject previously interviewed (dates) ☐

☐ Subject was not reinterviewed because ☐

9. ☐ This case no longer meets the ☐ Security Index ☐ Agitator Index criteria and a letter has been directed to the Bureau recommending cancellation.

10. ☐ This case has been reevaluated in the light of the ☐ Security Index ☐ Agitator Index criteria and it continues to fall within such criteria because ☐

"state reason"

11. ☐ Subject's SI card is tabbed ☐ Priority I ☐ Priority II ☐ Priority III.

☐ Subject's activities warrant such tabbing because ☐

"state reasons"
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<th>First Name</th>
<th>Last Name</th>
<th>First Name</th>
<th>Last Name</th>
</tr>
</thead>
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<td>Jenkins</td>
<td>Adams</td>
<td>Brownfield</td>
</tr>
<tr>
<td>Mr. Tobin</td>
<td>Mr. DeLauch</td>
<td>Brownfield</td>
<td>Brownfield</td>
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<tr>
<td>Mr. Mohs</td>
<td>Mr. Mohs</td>
<td>Cutler</td>
<td>Briggie</td>
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<tr>
<td>Mr. Bishop</td>
<td>Mr. Bishop</td>
<td>Dalpey</td>
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<tr>
<td>Mr. Callahan</td>
<td>Mr. Callahan</td>
<td>Gump</td>
<td>Clarkson</td>
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<tr>
<td>Mr. Carver</td>
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<td>Mooney</td>
<td>Colley</td>
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<td>Couple</td>
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<td>Dunaway</td>
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<tr>
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<td>Brooks</td>
<td>Exell</td>
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<tr>
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<td>Hard</td>
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<td>Brooks</td>
<td>Keane</td>
</tr>
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<td>Mr. Davidson, 4239</td>
<td>Carter</td>
<td>Keane</td>
</tr>
<tr>
<td>Mr. Hyde</td>
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<td>Crickenberger</td>
<td>Keane</td>
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<tr>
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<td>Keane</td>
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<td>Hall</td>
<td>Keane</td>
</tr>
<tr>
<td>Room 322D</td>
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<td>Hall</td>
<td>Keane</td>
</tr>
</tbody>
</table>

Please see attached COMMENTS re REVISED VERSION of FD-308.

Forms Management Desk
3/6/70

May we set up the approved revision on FD-305 as follows:

2. [ ] The data appearing on the [ ] Security Index

[ ] The data appearing on the Reserve Index: [ ] A [ ] B

[ ] are current [ ] have been changed.

Item 3, on attached form then becomes Item 4, and so on down the page, which makes the last item Item 11.

If there is some major reason why the RESERVE INDEX statement should be a SUB of SECURITY and AGITATOR INDEXES, please advise. If not, it should not be Item a., but Item 3, as shown above.

fk

[Signature]
TO: SAC.

TO LEGAT:

RE: FORM FD-305
LAST COVER PAGE FOR SECURITY INDEX REPORT
FBI FORM BOOK

Date: 3/25/70

REMARKS:
Enclosed is a supply of Form FD-305,
"Last Cover Page for Security Index Report," which has been revised. Place a copy
in the FBI Form Book. This revision is effective
immediately. Destroy unused copies of FD-305
which do not indicate revision date designated
on enclosed supply.

Forms Management Desk
Training Division

[Signatures]
1. □ Subject's name is included in the □ Security Index □ Agitator Index □ Reserve Index.
2. □ The data appearing on the □ Security Index Card □ Agitator Index Card are current.
3. □ The data appearing on the Reserve Index Card □ A □ B □ C have been changed.
5. □ A suitable photograph □ is □ is not available. Date photograph was taken ____________
6. □ Subject is employed in a key facility and ________________________ is charged with security responsibility. Interested agencies are ___________________________
7. □ This report is classified ________________________________ because (state reason)

8. □ Subject previously interviewed (dates) ____________________________
□ Subject was not reinterviewed because (state reason)

9. □ This case no longer meets the □ Security Index □ Agitator Index criteria and a letter has been directed to the Bureau recommending cancellation.
10. □ This case has been reevaluated in the light of the □ Security Index □ Agitator Index criteria and it continues to fall within such criteria because (state reason)

11. □ Subject's SI card is tabbed □ Priority I □ Priority II □ Priority III. □ Subject's activities warrant such tabbing because (state reason)
March 3, 1970

PERSONAL

Federal Bureau of Investigation
Washington, D. C.

Dear

Thank you for the suggestion that Form FD-305 be amended to include several additional items concerning a particular program. It is indeed a pleasure for me to advise you that this proposal is being adopted and steps are being taken to place it into effect.

I appreciate the interest you displayed in submitting your idea to me.

Sincerely yours,

J. Edgar Hoover

1 - Personnel file of

(Suggestion 560-70 dated 2/24/70)

NOTE: Suggests Form FD-305 be revised to include in Item 1 a ballot box to check regarding "Reserve Index" and to include Item 2a to provide for checking ballot boxes to indicate data on "Reserve Index A" or "B" is current or has been changed. These changes are necessary since the FD-305a relating strictly to the "Reserve Index" has been discontinued. This information will assist field in keeping this data current since the "Reserve Index" is no longer maintained at SOG (sample of revised form attached).

Domestic Intelligence Division advised adoption of the idea will insure Bureau that proper attention is being afforded cases in field where a "Reserve Index" subject is involved. The FD-305 is also used when changing an office of origin and in this instance it will provide
Letter to

NOTE Continued:

new office of origin with assurance that current information is
contained on the "Reserve Index" cards which are transferred from
the old office of origin to the new one.

This program is entirely within the responsibility
of the Domestic Intelligence Division; therefore, it appears idea should
be approved since it will aid in handling this program. On approval,
this letter will serve as authority for the Forms Management Desk,
Training Division, to take appropriate action.
Enclosed herewith is one copy each of the following lists for transmittal to the SAC, Quantico, for storage with other vital records maintained by him.

1) Alphabetical list of Security Index (SI) subjects.
2) Geographical list of SI subjects.
3) Special Section of the SI.
4) List of SI subjects out of country.
5) List of subjects whose citizenship status is unknown.
6) List of aliens.
7) List of SI subjects of Chinese descent.
8) List of SI subjects sympathetic to Communitist China.
9) List of SI subjects sympathetic to Cuba.
10) List of SI subjects sympathetic to Cuba and China.
11) List of SI subjects who are defectors.
12) List of Progressive Labor Party members.
13) List of SI subjects who are Chinese defectors.
14) List of SI subjects who are Cuban defectors.
15) List of missing SI subjects.

The SAC, Quantico, should destroy by burning the lists furnished February 19, 1970. When this action has been taken, he should note on this memorandum and return it to the Internal Security Section.

ACTION:

If you approve, this memorandum and the attached lists will be forwarded to SAC, Quantico, for the above action.
Memorandum

DATE: 3/18/70

SUBJECT: SECURITY INDEX CARD STATISTICS

As of March 13, 1970, there are in the Security Index 2,761 persons of leadership capacity (Priority I and II) and 8,286 rank and file subjects (Priority III) for a total of 11,047; of these 854 and 4,765 respectively, are communists -- a total of 5,619 or 50.9 percent.

A detailed table for each of the two categories, copies enclosed, show as of March 13, 1970, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.
### KEY TO ABBREVIATIONS USED IN SECURITY INDEX

<table>
<thead>
<tr>
<th>Abbreviation</th>
<th>Full Name</th>
</tr>
</thead>
<tbody>
<tr>
<td>AL</td>
<td>Alien</td>
</tr>
<tr>
<td>ANA</td>
<td>Anarchist</td>
</tr>
<tr>
<td>AWC</td>
<td>American Workers Communist Party</td>
</tr>
<tr>
<td>BNT</td>
<td>Black Nationalist</td>
</tr>
<tr>
<td>BPP</td>
<td>Black Panther Party</td>
</tr>
<tr>
<td>COM</td>
<td>Communist Party, USA</td>
</tr>
<tr>
<td>CUB</td>
<td>Cuban</td>
</tr>
<tr>
<td>ESP</td>
<td>Espionage Subjects</td>
</tr>
<tr>
<td>FGE</td>
<td>Foreign Government Employees</td>
</tr>
<tr>
<td>JFG</td>
<td>Johnson Forest Group</td>
</tr>
<tr>
<td>MN</td>
<td>Minute Men</td>
</tr>
<tr>
<td>MIS</td>
<td>Miscellaneous</td>
</tr>
<tr>
<td>NOI</td>
<td>Nation of Islam</td>
</tr>
<tr>
<td>NB</td>
<td>Native Born</td>
</tr>
<tr>
<td>NA</td>
<td>Naturalized</td>
</tr>
<tr>
<td>PLP</td>
<td>Progressive Labor Party</td>
</tr>
<tr>
<td>PPA</td>
<td>Proletarian Party of America</td>
</tr>
<tr>
<td>PRN</td>
<td>Puerto Rican Nationalist</td>
</tr>
<tr>
<td>RUS</td>
<td>Russian</td>
</tr>
<tr>
<td>SWP</td>
<td>Socialist Workers' Party</td>
</tr>
<tr>
<td>SPL</td>
<td>Spartacist League</td>
</tr>
<tr>
<td>SNC</td>
<td>Student Nonviolent Coordinating Committee</td>
</tr>
<tr>
<td>SDS</td>
<td>Students for a Democratic Society</td>
</tr>
<tr>
<td>GOV</td>
<td>United States Government Employees</td>
</tr>
<tr>
<td>UN</td>
<td>Unknown</td>
</tr>
<tr>
<td>WWP</td>
<td>Workers World Party</td>
</tr>
</tbody>
</table>
SECURITY INDEX LISTS

There is attached hereto a current list of names of the individuals maintained in the Security Index. Names included in the main portion of the list are arranged alphabetically. Those individuals coming within three designated groups are listed on separate pages. Following each name is information indicating the race, sex, birth date, Bureau file number and the Bureau field office covering the residence of the individual.

It is requested that this list be given utmost security.

Enclosure

100-358083

GIM: djb 4

NOTE:

Letter classified "Secret" as it pertains to the Security Index, part of "Secret" Emergency Detention Program of Department. Espionage Section and Special Section not included. Three designated groups are: 100-358086

U.S. Government Employees
Foreign Government Employees
Cubans

SECRET
GROUP 1
Excluded from automatic downgrading and declassification

4017
Enclosed herewith is one copy each of the following lists for transmittal to the SAC, Quantico, for storage with other vital records maintained by him.

1) Alphabetical list of Security Index (SI) subjects.
2) Geographical list of SI subjects.
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11) List of SI subjects who are defectors.
12) List of Progressive Labor Party members.
13) List of SI subjects who are Chinese defectors.
14) List of SI subjects who are Cuban defectors.
15) List of missing SI subjects.

The SAC, Quantico, should destroy by burning the lists furnished March 24, 1970. When this action has been taken, he should so note on this memorandum and return it to the Internal Security Section.

ACTION:

If you approve, this memorandum and the attached lists will be forwarded to SAC, Quantico, for the above action.

Enclosures - 15

100-358036 REG-28
1 - SAC, Quantico

TPR: djb

5 APR 27 1970
Memorandum

TO:

FROM:

SUBJECT: SECURITY INDEX - General

DATE: April 22, 1970

We forward to the field quarterly an alphabetical list of each office's Security Index in order that the Security Index cards maintained in the field may be checked and reconciled with Bureau records.

There is attached a proposed letter to all field offices containing appropriate instructions regarding the handling of the list.

RECOMMENDATION:

That the attached letter to SAC, Albany, with copies to all offices, be approved and returned to Supervisor T. J. Roseak, Room 614, 9 & D Building, for preparation and distribution to the field.

Enclosure

100-358086

1 - Mr. C. D.
1 - Mr. W.
1 - Mr. C. D.
1 - Mr. T. P.
1 - Mr. J. J. (For Review)

TPR: djb
(9)

59 May 1 1970
FEDERAL BUREAU OF INVESTIGATION

Director
Mr. Tolson, 5744
Mr. DeLoach, 5736
Mr. Mohr, 5525
Mr. Bishop, 5640
Mr. Callahan, 5515
Mr. Casper, 5234
Mr. Conrad, 7621
Mr. Finn, 5256
Mr. Sale, 1742
Mr. Rosen, 5706
Mr. Salier, 1082 3rd
Mr. Tavel, 7746
Mr. Walters, 4130 IB
Mr. Beaver, 5744
Mr. Soyars, 5744
Mr. Cleveland, 1246
Miss Gandy, 5635
Miss Holmes, 5635
Mr. Hyde, 5955

Mail Room 5531
Reading Room, 5535
Records Branch
Teletype, 5616
Tour Room, 1734

Deputy Service, 1522

See Me
Call Me
For Your Info.
For Approp. Action
Note & Return
Check files

Unless absolutely necessary

This file will expire for 90 days.

Room 5736, Ext. 555

100-358676 - 4011
As of April 15, 1970, there are in the Security Index 2,794 persons of leadership capacity (Priority I and II) and 8,352 rank and file subjects (Priority III) for a total of 11,146; of these 848 and 4,770 respectively, are communists -- a total of 5,618 or 50.4 percent.

A detailed table for each of the two categories, copies enclosed, show as of April 15, 1970, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.
**KEY TO ABBREVIATIONS USED IN SECURITY INDEX**

<table>
<thead>
<tr>
<th>Abbreviation</th>
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<td>WWP</td>
<td>Worker's World Party</td>
</tr>
</tbody>
</table>
Memorandum

TO:

FROM:

DATE: April 17, 1970

SUBJECT: SECURITY INVESTIGATIONS OF INDIVIDUALS

Memorandum dated March 31, 1970 (attached), recommended rescinding of the moratorium imposed in February, 1969, relative to certain security investigations of individuals. Questions posed by the March 31, 1970 memorandum and related letter to all offices, dated April 2, 1970 (copy attached) have been looked into in connection with the current inspection of the Domestic Intelligence Division. Inspection Division recommends that moratorium be continued until 1/1/71.

BACKGROUND:

On February 27, 1969, the Executives Conference approved a 6-month suspension of investigations in certain specified Security Matter - Communist cases and in the preparation of reports in cases involving Priority II and Priority III Security Index subjects. This moratorium, which was imposed as a temporary expedient to make additional investigative personnel available for organized crime investigations, was extended on September 17, 1969, for an additional 6 months.

The moratorium has not affected Priority I, Security Index subjects, i.e., hardcore national and state leaders of subversive groups, and individuals with no organizational affiliations who are believed to pose an imminent threat to the internal security. Matters involving Priority II subjects (currently 2065 in that category), individuals considered to be less influential in subversive organizations and/or who hold positions of lesser influence, were affected by the moratorium in that verification of residence and employment was not required and the submission of reports was suspended. Cases relative to individuals in Priority III (representing about 8,286 cases), the category of Security Index subjects considered to be least dangerous, were affected by the moratorium in that these cases were not reopened and verification of residence and employment of the subjects was not conducted.

It is the view of the Domestic Intelligence Division that the revoking of the moratorium is desirable at this time in order to help regulate the size of the Security Index, in order that the whereabouts of the subjects of Priorities II and III may be brought up to date, and in order that the Department and other Government agencies with an interest may receive dissemination of information developed relative to current subversive activities of the subjects of Priority II Cases.

Enclosures

MAY 5 1970
CONTINUED - OVER
Memo for
Re: Security Investigations of Individuals

OBSERVATIONS:

The setting of the moratorium on February 27, 1969, and its subsequent 6-month extension in September, 1969, have resulted in a cessation in the dissemination of reports relative to the over 2000 individuals who make up the secondary level of leadership in various subversive organizations. Further, imposition of the moratorium has caused the field to cease verifying the whereabouts of Priorities II and III subjects. However, in spite of the moratorium, the field has in many instances remained cognizant of the current whereabouts of those subjects through established sources, and, of course, it might be expected that the whereabouts of many of the subjects has remained unchanged through the moratorium period.

The rescinding of the moratorium would result in requiring the preparation and submission of reports in all Priority II cases (there are 2065 such cases) in which additional pertinent information had been developed since submission of the prior report, and would require the preparation and submission of an approved form or other correspondence in other instances. Further, lifting of the moratorium would cause the field to initiate investigation to verify the current whereabouts of the subjects in Priorities II and III (10,351 cases).

Subsequent to the initiation of the moratorium, approval was given, with the written concurrence of the Department, that the writing of reports on Priority III subjects would be suspended. The appreciable savings of Agent, stenographic and clerical man hours which resulted from this change would not be affected by a continuation of the moratorium, since reports on individuals in the Priority III category would still not be required.

The foregoing would indicate that the lifting of the moratorium would require the assignment of additional personnel to the Security Index program throughout the field, and that the additional communications generated in the field would impose an additional work load on Seat of Government clerical and supervisory personnel.

Rescinding the moratorium would increase the work load, both in the field and at Seat of Government. In view of additional manpower requirements relative to the Bureau's intensification of investigations of New Left terrorists, it would not appear that the rescinding of the moratorium is justified or advisable at this time. This intensification ordered by the Director will require a considerable manpower commitment and make necessary the realignment of personnel, both in the field and at the Seat of Government, to this area of emphasis. Accordingly, the streamlining effect which has resulted from the imposition of the moratorium should be continued.
Memo for
Re: Security Investigations of Individuals

RECOMMENDATION:
That the moratorium be continued until 1/1/71 at which time it can again be re-evaluated.

ADDENDUM: DOMESTIC INTELLIGENCE DIVISION 4/20/70

As we pointed out to the Inspector, the Department, which has the over-all responsibility for the administration of the Security Index Program, has not been advised as to this moratorium; nor has Secret Service, which receives the reports and current information as to the residence and employment of Security Index subjects.

If the above recommendation is approved, it is further recommended that the Department and Secret Service be advised by letter of the moratorium until 1/1/71 in view of the high priority need for manpower on investigations concerning organized crime and the intensification of investigations of New Left terrorists.
April 27, 1970

Assistant Attorney General
Internal Security Division

Director, FBI

PROGRAM FOR APPREHENSION AND
DETENTION OF PERSONS CONSIDERED
POTENTIALLY DANGEROUS TO THE
NATIONAL DEFENSE AND PUBLIC
SAFETY OF THE UNITED STATES

The intensification of investigative responsibilities in connection with organized crime matters and the activities of New Left terrorists has resulted in an increased manpower burden being placed on this Bureau.

Accordingly, it has been necessary to make several changes in the reporting of information concerning Security Index (SI) subjects who are included under the captioned program. These changes, set forth as follows, will remain in effect until January 1, 1971, when the situation will be reevaluated.

No reports concerning those SI subjects designated as Priority II will be prepared during this period. Further, no investigation will be instituted for the purpose of verifying the current residence and employment of subjects designated as Priority II or Priority III.

The foregoing changes do not affect the handling of those cases concerning subjects designated as Priority I.
Assistant Attorney General
Internal Security Division

NOTE:

See memorandum dated April 17, 1970, captioned "Security Investigations of Individuals." This memorandum recommended that the moratorium affecting Priority II and Priority III cases be continued until January 1, 1971, when it will be reevaluated; and that the Department and Secret Service be advised of this situation. The Director approved these recommendations. Secret Service will be advised separately.

Classified as this letter pertains to the Emergency Detention Program, component parts of which are so classified by the Department.
Date: May 4, 1970
To: Director, United States Secret Service
Department of the Treasury
From: John Edgar Hoover, Director
Subject: SECURITY INVESTIGATIONS OF INDIVIDUALS

The intensification of investigative responsibilities in connection with organized crime matters and the activities of New Left terrorists have resulted in an increased manpower burden being placed on this Bureau.

In connection with the above, it has been necessary to make changes regarding the submission of reports in routine security matter investigations. In addition, routine investigations will not be instituted for the purpose of verifying current residence and employment of security subjects. These changes will remain in effect until January 1, 1971, when the situation will be reevaluated.

As you are aware, copies of reports relating to security subjects have been furnished to you. You have also been advised when a change occurred in the residence and/or employment of these subjects. This information has been forwarded to you in order to assist your agency in fulfilling its responsibilities.

In view of the changes in our investigative procedures, such information will no longer be furnished on a periodic basis. In the event pertinent information does come to the attention of this Bureau regarding these security subjects, you will, of course, be advised.

SEE NOTE PAGE TWO
NOTE:

See memorandum to dated April 17, 1970, captioned "Security Investigations of Individuals." This memorandum recommended that the moratorium affecting Priority II and Priority III cases be continued until January 1, 1971, when it will be reevaluated; and that the Department and Secret Service be advised of this situation. The Director approved these recommendations.

Classified as this letter pertains to the Emergency Detention Program, component parts of which are so classified by the Department.
TO

FROM

SUBJECT: SECURITY INVESTIGATIONS OF INDIVIDUALS

DATE: 3/31/70

On 2/27/69, the Executives Conference approved a six-month suspension of investigations in selected Security Matter - Communist cases as well as report writing in cases involving Priority II and Priority III Security Index subjects. This moratorium was imposed as a matter of temporary expediency in order to make additional investigative personnel available for organized crime investigations in the field. At the conclusion of the above six-month period, the moratorium was evaluated and on 9/17/69, a letter was sent to the field advising that this moratorium would remain in effect for an additional six months.

Priority I of the Security Index includes those individuals considered to be hard core national and state leaders of subversive groups and individuals with no organizational affiliation who are believed to pose an imminent threat to the internal security. Verification of residence and employment of individuals in this category are conducted every three months and reports submitted annually. Cases in this category have not been affected by the moratorium.

Priority II of the Security Index includes those individuals considered to be the second level of leadership in subversive organizations and individuals believed to be dangerous but in less influential positions than those included in Priority I. Verification of residence and employment in this category and submission of reports are performed on an annual basis. Cases in this category have been affected by the moratorium.

All other individuals in the Security Index are tabbed Priority III. Cases in this category have likewise been affected by the moratorium. Prior to 12/69, verification of residence and employment of these individuals was conducted on a yearly basis and reports were submitted every two years. In 12/69, for the purpose of streamlining our procedures, the Bureau, with the concurrence of the Department, instructed the field that in the absence of unusual circumstances, annual reports no longer need be submitted regarding Priority III subjects.
Memorandum to
RE: SECURITY INVESTIGATIONS OF INDIVIDUALS

As of 3/13/70, the Security Index contained 696 Priority I subjects, 2065 Priority II subjects and 8286 Priority III subjects. In view of the above-stated changes in procedures, should the moratorium be lifted at this time, no reports need be submitted in the 8286 Priority III cases, and reports need only be submitted on a periodic basis in the 2065 Priority II cases. This represents an approximate 73 percent reduction in report writing in these categories.

As the Bureau has gone on record in placing the above moratorium into effect, it would be in the best interests of the Bureau to similarly go on record, notifying the field that the moratorium has been suspended. Additionally, it is imperative that the moratorium be suspended to help regulate the size of the Security Index. Manual of Instructions requires that subjects, after five years of inactivity in a basic revolutionary group or three years of inactivity in a front group, be considered for Security Index deletion. As a result of the moratorium, no action has been taken by the field in this respect in the past year, and the Security Index has continued to grow. From March, 1969, to March, 1970, the Security Index has increased by over 800 names, principally because the necessary process of attrition has been suspended.

It is recognized the moratorium was necessary when instituted. It is felt, however, that now is the appropriate time for the moratorium to be rescinded not only to enable the Bureau to fulfill its responsibilities in the vital internal security field, but because lifting of the moratorium at this time will not create the burdensome increase in the workload of the field that would have existed had not the previously-stated changes in procedures been placed into effect.

Attached is letter to all field offices advising that the above moratorium has been rescinded.

RECOMMENDATION:

That the attached letter to all field offices, advising of the lifting of the moratorium, be approved and sent to the Mechanical Section in order that appropriate copies be made.
November 7, 1969

Assistant Attorney General
Internal Security Division

Director, FBI

INTERNAL SECURITY – CUBA
REGISTRATION ACT – CUBA

Reference is made to your letter to this Bureau dated December 4, 1962, wherein you advised that the Immigration and Naturalization Service (INS) had been requested to pre-position the necessary documents calling for the apprehension of the subject, who was a Cuban alien on the Security Index, when so instructed by the Attorney General.

By letter dated October 22, 1969, you advised that the subject's name should be removed from the Security Index. This action has been taken at the Bureau.

In view of the above, you may desire to arrange with INS to cancel the pre-positioned warrant of arrest and order to show cause.

NOTE FOR SAC, SAN JUAN:

You will be advised of the Department's action in this matter.
Assistant Attorney General
Internal Security Division

NOTE: Subject was on the Cuban Special Section of the Security Index (Priority III).

Letter to Department classified as it pertains to Security Index and Emergency Detention Program, component parts of which are so classified by the Department.
Occasioned by letters to all offices dated 2/24/69, 3/6/69 and 9/17/69, a moratorium was instituted and extended on routine Security Matter—Communist (SM-C) cases, certain changes were made in the frequency with which reports were to be submitted regarding Security Index (SI) subjects, the frequency of verification of residence and employment of SI and Agitator Index subjects was changed and all report writing relating to SI subjects in Priority II and Priority III was suspended pending further re-evaluation. By SAC Letter dated 12/23/69, the field was advised that reports no longer need be submitted on a periodic basis in the Priority III cases.

As a result of the recent inspection of the Domestic Intelligence Division, a memorandum from dated 4/17/70, captioned "Security Investigations of Individuals" sets forth the results of the re-evaluation of the above moratorium. This memorandum, which has been approved, recommends that the above moratorium be continued until 1/1/71, at which time it will again be re-evaluated.

RECOMMENDATION:

That the attached letter to all field offices, advising of the continuation of the above moratorium, be approved and sent to the Mechanical Section in order that appropriate copies be made.
Memorandum

TO: [Redacted]

FROM: SECURITY INVESTIGATIONS - SPECIAL AGENTS ASSIGNED

DATE: April 24, 1970

SUBJECT: SECURITY INVESTIGATIONS - SPECIAL AGENTS ASSIGNED

Pursuant to the Director's instructions, I conducted a survey as of April 23, 1970, to ascertain the total Agent manpower handling security-type investigations in our 59 field offices. This was broken down as to the various types of work.

For your information set forth below is a tabulation showing the results of this survey.

<table>
<thead>
<tr>
<th>Type of Investigation</th>
<th>Number of Agents (Estimated Full Time Equivalent)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Espionage*</td>
<td>715</td>
</tr>
<tr>
<td>Communist Party, USA, and Other Old Left Groups</td>
<td>158</td>
</tr>
<tr>
<td>New Left Matters, Including White Violence-Oriented Groups</td>
<td>349</td>
</tr>
<tr>
<td>Black Racial Matters such as Black Panther Party</td>
<td>344</td>
</tr>
<tr>
<td>White Racial Matters such as Ku Klux Klan</td>
<td>108</td>
</tr>
<tr>
<td>Other Security Investigations</td>
<td>80</td>
</tr>
<tr>
<td>Total All Security-Type Investigations</td>
<td>1754</td>
</tr>
</tbody>
</table>

*Includes 335 Agents New York City and 178 in Washington Field

Above submitted for information and assistance in analysis of Agent manpower being expended on these particular phases of the Bureau's work. These totals do not include 90 Agents working on bombing and anti-riot matters being handled as substantive criminal cases and supervised by the General Investigative Division.
Memo for
Re: Security Investigations - Special Agents Assigned

RECOMMENDATION:

None. This is submitted for the information of the Director.
MEMORANDUM

TO: 

FROM: 

DATE: May 19, 1970

SUBJECT: MAINTENANCE OF PRIORITY III SECURITY INDEX PERIODIC TICKLERS

Periodic ticklers, which were previously described as "Annual Ticklers," have been maintained in order to post dates of current reports received on a periodic basis in Security Index cases. These were maintained in order that we may remind the field by Form 0-1 where periodic reports were not received when due.

Inasmuch as periodic reports are no longer required in Priority III Security Index cases, no purpose remains for following these cases by tickler and, therefore, maintenance of Priority III periodic ticklers is being discontinued.

ACTION:

For information.
MEMORANDUM

DATE: 5/20/70

TO:

FROM:

SUBJECT: SECURITY INDEX CARD STATISTICS

As of May 15, 1970, there are in the Security Index 2,826 persons of leadership capacity (Priority I and II) and 8,341 rank and file subjects (Priority III) for a total of 11,167. Of these 642 and 4,746 respectively, are communists -- a total of 5,388 or 50.0 percent.

A detailed table for each of the two categories, copies enclosed, shows as of May 15, 1970, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.
<table>
<thead>
<tr>
<th>Abbr.</th>
<th>Abbreviation</th>
</tr>
</thead>
<tbody>
<tr>
<td>AL</td>
<td>Alien</td>
</tr>
<tr>
<td>ANA</td>
<td>Anarchist</td>
</tr>
<tr>
<td>AWC</td>
<td>American Workers Communist Party</td>
</tr>
<tr>
<td>BNT</td>
<td>Black Nationalist</td>
</tr>
<tr>
<td>BPP</td>
<td>Black Panther Party</td>
</tr>
<tr>
<td>COM</td>
<td>Communist Party, USA</td>
</tr>
<tr>
<td>CUB</td>
<td>Cuban</td>
</tr>
<tr>
<td>ESP</td>
<td>Espionage Subjects</td>
</tr>
<tr>
<td>FGE</td>
<td>Foreign Government Employees</td>
</tr>
<tr>
<td>JFG</td>
<td>Johnson Forest Group</td>
</tr>
<tr>
<td>MIN</td>
<td>Minute Men</td>
</tr>
<tr>
<td>MIS</td>
<td>Miscellaneous</td>
</tr>
<tr>
<td>NOI</td>
<td>Nation of Islam</td>
</tr>
<tr>
<td>NB</td>
<td>Native Born</td>
</tr>
<tr>
<td>NA</td>
<td>Naturalized</td>
</tr>
<tr>
<td>PLP</td>
<td>Progressive Labor Party</td>
</tr>
<tr>
<td>PPA</td>
<td>Proletarian Party of America</td>
</tr>
<tr>
<td>PRN</td>
<td>Puerto Rican Nationalist</td>
</tr>
<tr>
<td>RUS</td>
<td>Russian</td>
</tr>
<tr>
<td>SWP</td>
<td>Socialist Workers' Party</td>
</tr>
<tr>
<td>SPL</td>
<td>Spartacist League</td>
</tr>
<tr>
<td>SNC</td>
<td>Student Nonviolent Coordinating Commitee</td>
</tr>
<tr>
<td>SDS</td>
<td>Students for a Democratic Society</td>
</tr>
<tr>
<td>GOV</td>
<td>United States Government Employees</td>
</tr>
<tr>
<td>UN</td>
<td>Unknown</td>
</tr>
<tr>
<td>WWP</td>
<td>Workers World Party</td>
</tr>
</tbody>
</table>
Memorandum

TO

FROM

DATE: April 28, 1970

SUBJECT: SECURITY INVESTIGATIONS - SPECIAL AGENTS ASSIGNED

On memorandum from dated 4/24/70, captioned as above, noted the figure of 715 Agents handling espionage investigations and 158 Agents handling old left investigations "seems awfully high," and the Director noted, "I certainly agree."

Memorandum to 4/27/70 noted that investigations of the old left include work on the Communist Party, USA, its youth groups, the Young Workers Liberation League; Socialist Workers Party; its youth groups, Young Socialist Alliance; Workers World Party, its youth group, Youth Against War and Fascism; Progress Labor Party, Revolutionary union and a multitude of other splinter groups, communist fronts, communist publications, communist infiltrated groups and miscellaneous complaints dealing with communists and over 300 informants who report on these organizations and their members. There are over 17,600 individuals on the Security Index because of their affiliations with these groups.

Addendum by stated that a teletype would be sent selected offices instructing them to justify personnel assigned old left matters except New York which is currently under inspection and thus will justify manpower so used to the Inspector. Attached is such a teletype.

RECOMMENDATION: That attached teletype be approved and sent as a Niteel.

Enclosure
TO SACs ALBANY BOSTON BUFFALO CHICAGO CLEVELAND DALLAS DETROIT LOS ANGELES NEW HAVEN NEW ORLEANS PITTSBURGH SACRAMENTO ST. LOUIS SAN DIEGO SAN FRANCISCO SEATTLE WFO

FEDERAL BUREAU OF INVESTIGATION COMMUNICATIONS SECTION APR 30 1970

REBUTEL TO ALL OFFICES APRIL SEVENTEEN LAST, CAPTIONED "NEW LEFT MOVEMENT-VIOLENCE, IS-MISC."

MANY OFFICE NEED ADDITIONAL MANPOWER IF BUREAU IS TO IMPLEMENT INTENSIFIED INVESTIGATION OF NEW LEFT VIOLENCE. NEW LEFT TERRORISM IS CRITICAL PROBLEM CONFRONTING US NOW AND NO ADDITIONAL MANPOWER IS AVAILABLE.

REPLIES TO BUTTEL APRIL TWENTY-TWO LAST CAPTIONED "SECURITY MATTER INVESTIGATIONS, BOMBING AND ANTIRiot MATTER INVESTIGATIONS" SHOWED AGENTS WORKING ON OLD LEFT MATTERS ON BASIS OF ABSOLUTE NECESSITY RATHER THAN DESIRABILITY.

Baltimore and Newark with larger problem in old left matters have two agents assigned this work; Albany, Dallas, New Orleans, Sacramento and St. Louis have two and Buffalo, Cleveland, Pittsburgh, San Diego and Wfo have more.

By return airtel justify manpower assigned old left matters under above criteria. Show case load of each agent indicating
TELETYPE TO SACs, ALBANY et al
RE: SECURITY INVESTIGATIONS - MANPOWER

IF CASE IS ORGANIZATION, INFORMANT OR INDIVIDUAL. NAME
ORGANIZATIONS. IF INDIVIDUAL ON SECURITY INDEX, GIVE
PRIORITY. IF JUSTIFIED, RECOMMEND REASSIGNMENT OF SOME
MANPOWER WORKING OLD LEFT MATTERS TO NEW LEFT. GIVE MATTER
PREFERRED ATTENTION.

NOTE:

See memorandum to
dated 4/23/70, captioned "Security Investigations - Special
Agents Assigned," prepared by
UNITED STATES GOVERNMENT

Memorandum

TO:

FROM:

DATE: May 12, 1970

SUBJECT: SECURITY INVESTIGATIONS - SPECIAL AGENTS ASSIGNED

My memorandum 4/28/70 enclosed teletype to offices (both attached) calling for reassessment of manpower on Old Left matters on basis of absolute necessity rather than desirability. If justified, some manpower assigned Old Left matters was to be reassigned to New Left. New York which has 40 Agents assigned Old Left work was not included in survey since it is under inspection and will have to justify manpower use to inspector.

Offices involved had 85.2 Agents on Old Left work. As result of survey, now have 70.4, a reduction of 14.7.

Attached is a tabulation, by office, showing Agents originally assigned Old Left, reduction and Agents currently assigned Old Left work.

We will continue to closely follow this matter to insure most effective use is made of manpower in the security field.

ACTION: For information.
<table>
<thead>
<tr>
<th>OFFICE</th>
<th>AGENTS ORIGINALLY ON OLD LEFT WORK</th>
<th>REDUCTION</th>
<th>AGENTS CURRENTLY WORKING OLD LEFT</th>
</tr>
</thead>
<tbody>
<tr>
<td>Albany</td>
<td>2</td>
<td>1.2</td>
<td>.8</td>
</tr>
<tr>
<td>Boston</td>
<td>4.5</td>
<td>1</td>
<td>3.5</td>
</tr>
<tr>
<td>Buffalo</td>
<td>3</td>
<td>0</td>
<td>2.2</td>
</tr>
<tr>
<td>Chicago</td>
<td>11</td>
<td>0</td>
<td>11</td>
</tr>
<tr>
<td>Cleveland</td>
<td>3</td>
<td>1</td>
<td>3.5</td>
</tr>
<tr>
<td>Dallas</td>
<td>2</td>
<td>2</td>
<td>1.5</td>
</tr>
<tr>
<td>Detroit</td>
<td>6</td>
<td>0</td>
<td>1.5</td>
</tr>
<tr>
<td>Los Angeles</td>
<td>16</td>
<td>3</td>
<td>1.5</td>
</tr>
<tr>
<td>New Haven</td>
<td>4</td>
<td>2</td>
<td>1.5</td>
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<tr>
<td>New Orleans</td>
<td>3.2</td>
<td>1</td>
<td>3.2</td>
</tr>
<tr>
<td>Pittsburgh</td>
<td>2</td>
<td>1.5</td>
<td>2.5</td>
</tr>
<tr>
<td>Sacramento</td>
<td>2.5</td>
<td>0</td>
<td>1.5</td>
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<tr>
<td>St. Louis</td>
<td>2</td>
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<td>1.5</td>
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<td>San Diego</td>
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<tr>
<td>San Francisco</td>
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<td>0</td>
<td>4</td>
</tr>
<tr>
<td>Seattle</td>
<td>3</td>
<td>2</td>
<td>1</td>
</tr>
<tr>
<td>WPO</td>
<td>32</td>
<td>14.7</td>
<td>32.3</td>
</tr>
<tr>
<td><strong>TOTALS</strong></td>
<td><strong>85.2</strong></td>
<td><strong>14.7</strong></td>
<td><strong>70.5</strong></td>
</tr>
</tbody>
</table>
Memorandum

FROM: [Redacted]  

DATE: May 20, 1970

TO: [Redacted]

SUBJECT: SECURITY INDEX LISTS

Enclosed herewith is one copy each of the following lists for transmittal to the SAC, Quantico, for storage with other vital records maintained by him:

1. Alphabetical list of Security Index (SI) subjects.
2. Geographical list of SI subjects.
3. Special Section of the SI.
4. List of SI subjects out of country.
5. List of subjects whose citizenship status is unknown.
8. List of SI subjects sympathetic to Communist China.
10. List of SI subjects sympathetic to Cuba and China.
11. List of SI subjects who are defectors.
12. List of Progressive Labor Party members.
13. List of SI subjects who are Chinese defectors.
14. List of SI subjects who are Cuban defectors.
15. List of missing SI subjects.

The SAC, Quantico, should destroy by burning the lists furnished April 21, 1970. When this action has been taken, he should so note on this memorandum and return it to the Internal Security Section.

ACTION:
If you approve, this memorandum and the attached lists will be forwarded to SAC, Quantico, for the above action.

Enclosures - 15

100-358086

1 - SAC, Quantico
1 - Mr. W. H. Floyd

WHF: djb
Assistant Attorney General.
Internal Security Division

Director, FBI

There is attached hereto a current list of names of the individuals maintained in the Security Index. Names included in the main portion of the list are arranged alphabetically. Those individuals coming within three designated groups are listed on separate pages. Following each name is information indicating the race, sex, birth date, Bureau file number and the Bureau field office covering the residence of the individual.

It is requested that this list be given utmost security.

Enclosure

100-355056

WHP: djb66

(5)

NOTE:

Letter classified "Secret" as it pertains to the Security Index, part of "Secret" Emergency Detention Program of Department. Espionage Section and Special Section not included. Three designated groups are:

U.S. Government Employees
Foreign Government Employees
Cubans

SECRET

GROUP 1

Excluded from automatic downgrading and declassification

May 25, 1970
Memorandum

TO: Mr. W. C. Sullivan
FROM: C. D. Brennan
DATE: May 21, 1970

SUBJECT: SECURITY INVESTIGATIONS
INDIVIDUALS TRAVELLING ABROAD

The purpose of this memorandum is to recommend changes in guidelines requiring the field to submit letterhead memoranda concerning travel abroad by individuals with subversive backgrounds.

Existing instructions require that the field submit letterhead memoranda in the following instances where information is obtained indicating travel abroad by security subjects:

1. Subjects of current security investigations or subjects having subversive activity in the past five years

2. Subjects in Security Index, Section A of Reserve Index, or the Agitator Index

3. Past security subjects who plan to remain abroad over six months

4. Past security subjects who, although inactive over five years, may be "sleepers," or where current information otherwise indicates a need for foreign coverage of an individual

To properly carry out the above, investigation which includes a review of passport records and inquiries concerning specific travel plans has been necessary in each instance to obtain sufficient data concerning travel plans for inclusion in the letterhead memorandum. The memorandum, which also includes a succinct summary of subversive data, is then transmitted to appropriate Legal Attaches to alert sources abroad.

The tremendous increase in subversives travelling abroad following a 1958 Supreme Court decision denying withholding of passports on grounds of subversive affiliations, plus the enormous task of investigating thousands of New Left, Marxist and racial revolutionaries, many of whom travel throughout the world, has placed an ever-increasing burden upon the field. While those individuals whose names are included in Priority IV of the
Memorandum to Mr. W. C. Sullivan
RE: SECURITY INVESTIGATIONS - INDIVIDUALS TRAVELLING ABROAD

Security Index, as well as those names maintained by the field in Section A of the Reserve Index, are of interest from a national security standpoint, it is felt they pose a lesser threat and do not require the intensive coverage of their travel abroad presently being afforded.

In view of the above and the existing moratorium on routine security matter - communist investigations within the United States, it is felt our guidelines should be changed, restricting submission of memoranda by the field to the following security investigations:

(1) Subjects of current security investigations
(2) Subjects in the Agitator Index and Priorities I and II of the Security Index
(3) Other past security subjects who may be "sleepers" or in an underground capacity, or where current information otherwise indicates a need for foreign coverage of an individual.

ACTION:

If you agree, there is attached a proposed SAC Letter. Manual changes are being prepared.
Memorandum

TO:  
FROM:  
DATE: May 21, 1970

SUBJECT: SECURITY INVESTIGATIONS OF INDIVIDUALS - MORATORIUM ON SECURITY MATTER - COMMUNIST INVESTIGATIONS

PURPOSE:

To obtain approval of the attached SAC Letter clarifying the existing moratorium on report writing on Priority I and Priority II Security Index cases and investigations of routine Security Matter - Communist (SM-C) individual case matters.

BACKGROUND:

The Executive Conference memorandum to dated 3/27/70, and letter to all offices on the same date spells out the intent and extent of the so-called moratorium concerning captioned matter.

Essentially, the following instructions were sent to the field:


2. Priority II - Annual reports continue. Verification of residence and employment annually instead of semiannually.

3. Priority III - Biannual reports continue. Verification of residence and employment annually instead of semiannually. 10 JUN 1970

Those instructions continued, "In addition to the above, investigations, and particularly report writing, in routine SM-C cases throughout the field are being suspended for a period of six months at which time this suspension will be re-evaluated."
Subsequently, on 3/6/69, a letter to all offices, the above instructions were broadened. This letter stated, "Effective immediately, report writing concerning all Security Index subjects in Priority II and Priority III is being suspended for six months." The field was advised to keep the Bureau promptly advised of pertinent developments.

These instructions were extended in time on 9/17/69 and on 5/4/70, effective to 1/1/71.

Over a period of time there have been questions raised by the field concerning various applications of the moratorium. For example, what is a routine SM-C case? (CPUSA member in Priority II or III) Does the suspension apply to all Priority II and Priority III cases? (No) Does the suspension preclude annual verification of employment and residence in routine SM-C cases? (Yes) Further, during the recent New York inspection a number of cases were closed which exceeded the ambit of the moratorium and required review and reopening to remain in compliance with existing instructions.

It is noted many active cases involving individual members of Students for a Democratic Society (SDS), Socialist Workers Party (SWP) and its youth affiliate Young Socialist Alliance (YSA) and Progressive Labor Party (PLP) are contained in Priority II and Priority III. The moratorium does not apply to these cases as to suspending investigation of them. Reporting restrictions, however, do apply.

While efforts have been made through In-Service lectures and correspondence with the field to clearly delineate the scope of the moratorium, clear, concise, definitive instructions are needed at this time to insure uniform application of instructions by the field, at the Seat of Government and during inspections.

Issuance of clarifying instructions is particularly essential at this time to insure manpower is expended consistent with approved policy established at the Bureau concerning priority of areas of investigative need. We are hard-pressed to assign adequate personnel to New Left terrorism and must insure maximum productivity of Agent personnel in desired areas of work.
Memorandum to
RE: SECURITY INVESTIGATIONS OF INDIVIDUALS - MORATORIUM ON SECURITY-MATTER - COMMUNIST INVESTIGATIONS

RECOMMENDATION:

That the attached SAC Letter reiterating and clarifying the moratorium along the above lines be approved.
TO : DIRECTOR, FBI
FROM : SAC, SEATTLE

SUBJECT: SECURITY INVESTIGATIONS OF INDIVIDUALS
(INternal SECURITY SECTION)
(BUDEd: 6/3/70)
- Reference Bureau airtel to New York May 26, 1970, and captioned as above.

Transmitted herewith and suitable for dissemination as instructed in referenced airtel are the original and five copies of a blind memorandum containing only public source data regarding the background and subversive activities of...

In accordance with instructions as set out in referenced airtel, the terminology used in enclosed memorandum has purposely been altered in order to conceal the identity as the source of the information contained therein.
According to the September 15, 1947, issue of the "Spokane Chronicle" in a column entitled, "Booked As Reds Meet On Street," it was reflected that then the 28-year-old organizing secretary of the Communist Party in Spokane, Washington, had been arrested the previous Saturday night when he attempted to stage a street meeting without a city permit.

In October, 1955, a self-admitted former member of the Communist Party and a convicted Smith Act subject in the State of Washington, testified at an open hearing conducted at Seattle, Washington, by the Subversive Activities Control Board. At that time, she identified as having been a member of the Communist Party, giving as her reason for not identifying him the fact that she attended Communist Party meetings with him in Seattle and Tacoma, Washington, during a period from 1942 to 1950.

Also testified that she had known in the latter 1940s as a Communist Party Section Organizer in Spokane, Washington, and as an officer of the Communist Party in Tacoma, Washington.

Records Washington, reflect that attended the Nominating Convention of the Peace and Freedom Party, which was held in Seattle, Washington, on September 20, 1965.
A press release issued by the Peace and Freedom Party at Seattle, Washington, on September 26, 1968, stated that the party's platform was based on opposition to United States intervention in the war in Vietnam.

The above-mentioned records of the Secretary of State for the State of Washington also reflected that he executed a Registered Voters Declaration indicating that he attended the Nominating Convention of the violence-prone, anti-government Black Panther Party, which was held in Seattle, Washington, on September 17, 1968.
The Director approved memorandum C. D. Brennan to Mr. W. C. Sullivan 5/21/70 which recommended changes in guidelines requiring the field to submit letterhead memoranda concerning travel abroad by individuals with subversive backgrounds. Attached to the above-mentioned memorandum was a proposed SAC letter which was approved and which indicated that manual changes would be submitted.

ACTION:
If approved, attached changes for Section 87D, Manual of Instructions, should be referred to the Training Division for handling.

Enclosure

1. Mr. C. D. DeLoach
2. Mr. J. P. Mohr
3. Mr. N. P. Callahan
4. Mr. J. J. Casper
5. Mr. W. M. Felt
6. Mr. W. C. Sullivan
7. Mrs. Buchanan
8. Mr. C. D. Brennan
9. Mr. J. E. Keating
10. Mr. W. H. Floyd
June 2, 1970

PROPOSED CHANGES IN
SECT. 31 PR
MANUAL OF INSTRUCTIONS

The first paragraph of Item 6b (4), page 33, under the heading "Individuals Traveling Abroad," should be deleted and the following substituted therefor:

When information is received indicating that: (1) a subject of a current security investigation, (2) a subject whose name is included in the Aviator Index or Priorities I or II on the Security Index, or (3) where information available indicates a subject of a past security investigation may be a 'dissembler' or in an underground capacity, or where current information otherwise would indicate a need to affect foreign coverage, intends to travel abroad or has already departed this country for foreign travel, take the following action:

NOTE:

See memorandum to dated 6/2/70, captioned "Security Investigations - Individuals Traveling Abroad," prepared by WHF:JLS.
(D) SECURITY INVESTIGATIONS OF INDIVIDUALS - MORATORIUM ON SECURITY MATTER - COMMUNIST (SM - C) INVESTIGATIONS --
Recent field inspection shows need to reiterate prior instructions regarding current moratorium on SM - C investigations. Moratorium was initiated by Bureau letter to all offices dated February 27, 1969, and extended by letters dated September 17, 1969, and May 4, 1970, captioned "Security Investigations of Individuals." Moratorium will be reevaluated January 1, 1971.

Routine SM - C investigations are not to be conducted during moratorium. Do not open cases for verification of residence and employment of subjects in SM - C cases which have been placed in Priority II or III of Security Index where cases were closed in line with existing instructions. Note these instructions apply only to routine communist investigations. Due to extreme radical, anti-United States and violent nature of Marxists, anarchists and pro-Chinese revolutionaries who largely make up such organizations as Progressive Labor Party, Weatherman faction of Students for a Democratic Society, and Socialist Workers Party and its extremist youth group, Young Socialist Alliance, moratorium does not apply to investigations of these individuals. Further, you must remain aware of whereabouts of those extremists under Emergency Detention Program.

Discuss above with appropriate personnel to be certain routine SM - C cases are not investigated during moratorium. Equally insure your responsibilities are met in the more violent and revolutionary cases in security investigations of individuals.
(E) SECURITY INVESTIGATIONS - INDIVIDUALS TRAVELING ABROAD --
Reference is made to Section 87D, 6b (4), Manual of Instructions,
"Individuals Traveling Abroad," which specifies action to be taken when
we have subversive derogatory information on any individual who intends
to travel abroad or has already left this country for foreign travel.

Effective immediately, limit action concerning foreign travel
by subjects of security investigations to the following instances:

(1) Subjects of current security investigations

(2) Subjects whose names are included in Agitator
    Index or Priorities I and II of Security Index

(3) Other past security subjects who may be "sleepers"
    or in an underground capacity, or where current
    information otherwise indicates a need for foreign
    coverage of individual

Above instructions likewise apply in the case of individuals
traveling in foreign countries as members of organized tours.

Appropriate Manual changes are being prepared.

6/2/70
SAC LETTER 70-30 - 5 -
LIAISON WITH PASSPORT OFFICE
DEPARTMENT OF STATE

We have in the past on a quarterly basis made available to General Counsel, Passport Office, Department of State, a list of individuals included in Priority I of the Security Index. Priority I includes hard-core national and state basic revolutionary organization leaders and leaders of other subversive organizations and unorganized groups who have indicated a propensity for violence or have received special training in sabotage, espionage or guerrilla warfare. This serves as a check list against issuing U. S. passports.

The practice of furnishing similar lists was originally approved by memorandum A. H. Seimont to H. Ladd dated 12/3/50. This practice was again approved by memorandum to Mr. Kline dated 11/20/60, wherein it was recommended and approved that the Priority I list be made available to the Automatic Data Processing Unit, in place of the lists of top functionaries and key figures, which lists are no longer available since the re-evaluation of the Security Index in May, 1968. This list, which is prepared by the Department of State alerts the Bureau to contemplated travel abroad by subversives.

ACTION:

1) That the enclosed Priority I list prepared as of May 15, 1970, be furnished to Mr. Johnson by liaison with the understanding that it is to be held in the strictest confidence by him at all times in his office safe and is to serve only as an alert list upon which State can take no action but must contact us for reports.

2) That the prior list furnished be retrieved and returned for destruction.

Enclosure
TO: 
FROM: 
DATE: May 7, 1970

SUBJECT: FORM FD-128
LETTER CHANGING OFFICE OF ORIGIN IN SECURITY AND RACIAL INVESTIGATIONS

Form FD-128 is used to change office of origin in security and racial investigations. Manual of Instructions, volume III, section 87D, page 27a, provides that, if a security flash notice has been placed against the subject's identification record, a copy of FD-128 should be prepared for the Identification Division in order that its records will show the new office of origin. Captioned form presently contains the following two items pertaining to this action which must be checked:

A security flash notice has been placed with the Identification Division and a copy has been designated therefor.

Extra copy attached for the Identification Division.

Since the last item listed above is a duplication of the first item, it is proposed that these two items be consolidated and appear as follows on this form:

A security flash notice has been placed on subject and a copy of this form is being designated for the Identification Division for appropriate action.

It is also proposed that the words "Subject on Reserve Index" under the items to be forwarded to the new office of origin be changed to read "Reserve Index Cards," since the cards are sent to the new office of origin and this wording is more appropriate.
Memorandum

Re: Form FD-128
Letter Changing Office of Origin in
Security and Racial Investigations

A copy of the current form is enclosed as well as a copy of
the proposed form.

RECOMMENDATIONS: (1) That Form FD-128 be amended as proposed above
and shown on the enclosed form.

(2) That the memorandum be routed to the Domestic
Intelligence Division for its approval.
Memorandum

TO: Director, FBI (Bufle- )

FROM: SAC

SUBJECT: The captioned individual has been the subject of a security or racial investigation by this office. The Division has verified the permanent presence of the subject in its division as residing and working at the addresses listed below. The Division is being considered the new office of origin.

Business Address, Name of Employing Concern and Address, Nature of Employment, and Union Affiliation, if any.

Residence Address

Key Facility Data

Geographical Reference Number

Responsibility

Check the following applicable statements:

☐ This individual is the subject of a Security Index Card ☐ Agitator Index Card.
☐ The Bureau is requested to make the appropriate changes in the Security Index ☐ Agitator Index at the Seat of Government. The appropriate case file number is.
☐ This subject is tabbed Finesthe.
☐ This subject was entered as a Top Functionary.
☐ Handwriting specimens have been furnished to the Bureau.
☐ A photograph has been furnished to the Bureau.
☐ A security file has been placed with the Identification Division and a copy has been designated therefor.
☐ Identification made recent service locally or above information.
☐ Extra copy attached for the Identification Division.

The following pertinent items are being forwarded to the new Office of Origin with its copies of this letter:

Security Index Cards
☐ Agitator Index Card.
☐ Subject on Reserve Index.
☐ Secure (creepers)
☐ Photograph of Subject (check appropriate item listed below)
☐ Negative and three copies of most recent or best likeness photograph.
☐ None available.
☐ Previously furnished.

RUC

2 - Bureau (registered mail)

Enc. (Registered Mail)
UNited States Government

Memorandum

TO: Director, FBI (file - )

FROM: SAC

SUBJECT:

The captioned individual has been the subject of a security or racial investigation by this office. The Division has verified the permanent presence of the subject in its division as residing and working at the addresses listed below. The Division is being considered the new office of origin.

Business Address, Name of Employing Concern and Address, Nature of Employment, and Union Affiliation, if any.  

Residence address

Key Facility Date

Geographical Reference Number

Responsibility

Check the following applicable statements:

☐ This individual is the subject of a Security Index Card, Applicant Index Card, Reserve Index Card.

☐ The Bureau is requested to make the appropriate changes in the Security Index, Applicant Index Card at the Seat of Government. The Division should affix the address(es) indicated above and the appropriate date of presence.

☐ This subject is listed on the Index.

☐ This subject was entered as a Top Secret, Non-Disclosure.

☐ Handwriting samples have been furnished to the Bureau.

☐ A photograph has been furnished to the Bureau.

☐ Security classification has been removed from the Identification Division and a copy has been designated above.

☐ A security classification notice has been placed on this individual and a copy of this form is being designated for the Identification Division for appropriate action.

☐ Security on leave

☐ Applicant Index Card

☐ Reserve Index Cards

☐ Applicant (upon request)

☐ Photograph of subject (check appropriate item listed below)

☐ Negative and three copies of most recent or best likeness photograph.

☐ None available.

☐ Previously furnished.

RUG

2 - Bureau (Registered Mail)  

Enc. (Registered Mail)
| Re: FORM FD-128 |
| "LETTER CHANGING OFFICE OF ORIGIN IN SECURITY CASES" |
| FBI FORM BOOK |

<table>
<thead>
<tr>
<th>Retention</th>
<th>For appropriate</th>
</tr>
</thead>
<tbody>
<tr>
<td>☑️ For information</td>
<td>☐ optional</td>
</tr>
<tr>
<td>☐ The enclosed is for your information. If used in a future report, ☐ conceal all sources, ☐ paraphrase contents.</td>
<td></td>
</tr>
<tr>
<td>☐ Enclosed are corrected pages from report of SA dated</td>
<td></td>
</tr>
</tbody>
</table>

**Remarks:**
Enclosed is a supply of Form FD-128 in THIN WHITE and THIN YELLOW which has been revised. Place a copy in the FBI Form Book. This revision is to be used immediately; destroy all unused copies of FD-128 which do not bear the revision date indicated on enclosed supply.

| Forms Management Desk |
| Training Division |

Enc. Ruffle
Urfile
TO: Director, FBI (Buffalo)  
FROM: SAC  

SUBJECT:  

The captioned individual has been the subject of a security or racial investigation by this office. The Division has verified the permanent presence of the subject in its division as residing and working at the addresses listed below. The Division is being considered the new office of origin.

<table>
<thead>
<tr>
<th>Business Address, Name of Employing Concern and Address, Nature of Employment, and Union Affiliation, if any.</th>
<th>Residence address</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Key Facility Data

Geographical Reference Number ___________________________ Responsibility ___________________________

Check the following applicable statements:

☐ This individual is the subject of a ☐ Security Index Card ☐ Agitator Index Card ☐ Reserve Index Card.  
   (The Bureau is requested to make the appropriate changes in the ☐ Security Index ☐ Agitator Index at the Seat of Government. The division should affix the address indicated above and the appropriate code for number.)

☐ This subject was carried as a Top Functionary.

☐ Handwritten specimens have been furnished to the Bureau.

☐ A photograph has been furnished to the Bureau.

☐ The photograph made Secret Service locally to above information.

☐ A security file notice has been placed on subject and a copy of this form is being designated for the Identification Division for appropriate action.

The following pertinent items are being forwarded to the new Office of Origin with its copies of this letter:

☐ Security Index Cards  
☐ Agitator Index Card  
☐ Reserve Index Cards  
☐ Serials (specify)  
☐ Photograph of subject (check appropriate item listed below)
   ☐ Negative and three copies of most recent or best likeness photograph.
   ☐ None available.
   ☐ Previously furnished.

RUC

2 - Bureau (Registered Mail)  
2 - (Registered Mail)
Enclosed herewith is one copy each of the following lists for transmittal to the SAC, Quantico, for storage with other vital records maintained by him.

1) Alphabetical list of Security Index (SI) subjects.
2) Geographical list of SI subjects.
3) Special Section of the SI.
4) List of SI subjects out of country.
5) List of subjects whose citizenship status is unknown.
6) List of aliens.
7) List of SI subjects of Chinese descent.
8) List of SI subjects sympathetic to Communist China.
9) List of SI subjects sympathetic to Cuba.
10) List of SI subjects sympathetic to Cuba and China.
11) List of SI subjects who are defectors.
12) List of Progressive Labor Party members.
13) List of SI subjects who are Chinese defectors.
14) List of SI subjects who are Cuban defectors.
15) List of missing SI subjects.

The SAC, Quantico, should destroy by burning the lists furnished May 20, 1970. When this action has been taken, he should so note on this memorandum and return it to the Internal Security Section.

ACTION:

If you approve, this memorandum and the attached lists will be forwarded to SAC, Quantico, for the above action.

Enclosures - 15

100-358086

1 - SAC, Quantico

Received by Quan

6-22-70

REc-1Q 100-358086

15 JUn 25 1970
There is attached hereto a current list of names of the individuals maintained in the Security Index. Names included in the main portion of the list are arranged alphabetically. Those individuals coming within three designated groups are listed on separate pages. Following each name is information indicating the race, sex, birth date, Bureau file number and the Bureau field office covering the residence of the individual.

It is requested that the list be given utmost security.

Enclosure

CONFIDENTIAL

NOTE:

Letter classified "Secret" as it pertains to the Security Index, part of "Secret" Emergency Detention Program of Department. Espionage Section and Special Section not included. Three designated groups are:

U. S. Government Employees
Foreign Government Employees
Cubans

SECRET
GROUP 1
Excluded from automatic downgrading and declassification
United States Government

Memorandum

TO:             DATE: 6/18/70

FROM:          SUBJECT: SECURITY INDEX CARD STATISTICS

As of June 15, 1970, there are in the Security Index 2,916 persons of leadership capacity (Priority I and II) and 8,336 rank and file subjects (Priority III) for a total of 11,252; of these 837 and 4,725 respectively, are communists -- a total of 5,562 or 49.4 percent.

A detailed table for each of the two categories, copies enclosed, shows as of June 15, 1970, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.
### KEY TO ABBREVIATIONS USED IN SECURITY INDEX

<table>
<thead>
<tr>
<th>Abbreviation</th>
<th>Full Form</th>
</tr>
</thead>
<tbody>
<tr>
<td>AL</td>
<td>Allen</td>
</tr>
<tr>
<td>ANA</td>
<td>Anarchist</td>
</tr>
<tr>
<td>AWC</td>
<td>American Workers Communist Party</td>
</tr>
<tr>
<td>BNT</td>
<td>Black Nationalist</td>
</tr>
<tr>
<td>BPP</td>
<td>Black Panther Party</td>
</tr>
<tr>
<td>COM</td>
<td>Communist Party, USA</td>
</tr>
<tr>
<td>CUB</td>
<td>Cuban</td>
</tr>
<tr>
<td>ESP</td>
<td>Espionage Subjects</td>
</tr>
<tr>
<td>FGE</td>
<td>Foreign Government Employees</td>
</tr>
<tr>
<td>JFG</td>
<td>Johnson Forest Group</td>
</tr>
<tr>
<td>MIN</td>
<td>Minute Men</td>
</tr>
<tr>
<td>MIS</td>
<td>Miscellaneous</td>
</tr>
<tr>
<td>NOI</td>
<td>Nation of Islam</td>
</tr>
<tr>
<td>NB</td>
<td>Native Born</td>
</tr>
<tr>
<td>NA</td>
<td>Naturalized</td>
</tr>
<tr>
<td>PLP</td>
<td>Progressive Labor Party</td>
</tr>
<tr>
<td>PPA</td>
<td>Proletarian Party of America</td>
</tr>
<tr>
<td>PRN</td>
<td>Puerto Rican Nationalist</td>
</tr>
<tr>
<td>RUS</td>
<td>Russian</td>
</tr>
<tr>
<td>SWP</td>
<td>Socialist Workers' Party</td>
</tr>
<tr>
<td>SPL</td>
<td>Spartacist League</td>
</tr>
<tr>
<td>SNC</td>
<td>Student Nonviolent Coordinating Committee</td>
</tr>
<tr>
<td>SDS</td>
<td>Students for a Democratic Society</td>
</tr>
<tr>
<td>GOV</td>
<td>United States Government Employees</td>
</tr>
<tr>
<td>UN</td>
<td>Unknown</td>
</tr>
<tr>
<td>WWP</td>
<td>Workers World Party</td>
</tr>
</tbody>
</table>

**ENCLOSURE**
Memorandum

DIRECTOR, FB

LEGAT, MEXICO CITY

DATE: 7/2/70

SUBJECT: SECURITY INDEX SUBJECTS RESIDING IN MEXICO

Reference list of Security Index subjects residing in Mexico furnished by Bureau routing slip 4/22/69.

Since this office is not origin for any Security Index subject residing in Mexico, requirements do not include the 5 x 5 card normally maintained by an office of origin. Pertinent data regarding the subject is recorded. It is felt that a similar system would be of assistance to this office as it would be regarded as a ready reference for identifying the subjects which would include their category as designated by the office of origin, appropriate file numbers, residence and employment and any additional pertinent data which might be necessary to increase its value as a reference.

UACB, this office will begin maintaining such a list on 3 x 5 cards and these cards will be maintained by this office in a safe location under secure conditions as this matter warrants.

EX-115

REC 14 10 0 358086 22 JUL 13 1970
MEMORANDUM

TO: 
FROM: 
DATE: 7/20/70

SUBJECT: SECURITY INDEX CARD STATISTICS

As of July 15, 1970, there are in the Security Index 2,991 persons of leadership capacity (Priority I and II) and 8,331 rank and file subjects (Priority III) for a total of 11,322; of these 830 and 4,710 respectively, are communists—a total of 5,540 or 48.9 percent.

A detailed table for each of the two categories, copies enclosed, shows as of July 15, 1970, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.
<table>
<thead>
<tr>
<th>Week</th>
<th>Days</th>
<th>Students</th>
<th>Exams</th>
<th>Projects</th>
<th>Tutorials</th>
<th>Lab Reports</th>
<th>Mid-Term</th>
<th>Final</th>
<th>Overall Grade</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Mon</td>
<td>20</td>
<td>1</td>
<td>2</td>
<td>1</td>
<td>1</td>
<td>80</td>
<td>90</td>
<td>A</td>
</tr>
<tr>
<td>2</td>
<td>Tue</td>
<td>25</td>
<td>1</td>
<td>3</td>
<td>2</td>
<td>1</td>
<td>85</td>
<td>95</td>
<td>B+</td>
</tr>
<tr>
<td>3</td>
<td>Wed</td>
<td>30</td>
<td>2</td>
<td>4</td>
<td>3</td>
<td>2</td>
<td>90</td>
<td>100</td>
<td>A+</td>
</tr>
<tr>
<td>4</td>
<td>Thu</td>
<td>35</td>
<td>3</td>
<td>5</td>
<td>4</td>
<td>3</td>
<td>95</td>
<td>105</td>
<td>A++</td>
</tr>
</tbody>
</table>

Overall, students performed well, with an average overall grade of A+.
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